

Full Report

Proposal development for the revision of health screening programme as part of the Health Insurance Card Scheme for migrants in Thailand



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**Proposal development for the revision of health screening programme as
part of the Health Insurance Card Scheme for migrants in Thailand**

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Executive Summary

Background and objective

In 2004, the Ministry of Public Health introduced the Health Insurance Card Scheme (HICS) for migrants who were not covered by the Social Security Scheme (SSS). The applicants need to pay the card premium to be insured by the HICS. Additionally, they must pay for and pass the health screening procedures before being insured and granted work permits. The health screening package covers tuberculosis, leprosy, filariasis, syphilis, drug addiction, alcoholism, and psychosis; diseases prohibited migrants from residing or working in Thailand according to the Immigration Act and the Alien Work Act. However, the health screening regulation was set up around 10 years ago and has not been changed since then. Therefore, this study aims to review and develop an appropriate health screening package for migrants in Thailand considering the current situation, based on scientific evidence, and a participatory process.

Methods

Document reviews were performed on several topics including burden of disease, migrant health screening reports from the One-Stop Service (OSS) Center, National Disease Surveillance (Report 506), and a study on migrant health service utilization. The document reviews aim to investigate migrant health problems in Thailand. The database of the Division of Health Economics and Health Security, MoPH, Thailand, was also analysed. A meeting with stakeholders including government officers/decision-makers, healthcare providers, academics, and non-governmental organizations was arranged with the purpose to prioritize the first 20 most important health problems of migrants, based on the information derived from document reviews and secondary data analysis. Literature and document reviews on the effectiveness and cost-effectiveness of screening interventions for those prioritized health problems were then conducted. Literature and documents on effectiveness were from national Clinical Practice Guidelines (CPG), and information on cost-effectiveness were derived from Health Intervention and Technology Assessment Program (HITAP) database, and Health technology assessment (HTA) database in Thailand. Inputs from the in-depth interviews with six key informants on migrant health were also incorporated with the information from the document reviews in order to develop and revise the health screening package for migrants.

Results

According to the reviews and prioritization of migrant health problems, 10 communicable and 10 non-communicable diseases/conditions were selected. The communicable diseases/conditions comprised tuberculosis, HIV/AIDS, immunizations (Vaccine preventable diseases: VPDs), syphilis/gonorrhoea, diarrhoea, dengue fever, filariasis, leprosy, hepatitis, and malaria. For the 10 non-communicable diseases/conditions, pregnancy, diabetes, newborn disorders, hypertension, drug addiction/chronic alcoholism, work injury, head injury, mental disorders, breast cancer, and cervical cancer were selected.

The screening interventions in terms of effectiveness and cost-effectiveness derived from literature and document reviews as well as expert opinions on health screening package for migrants for the selected diseases/conditions are shown as follows:

Reviewed screening interventions and expert opinions on health screening for migrants

Diseases	Reviewed screening intervention	Expert opinions on health screening for migrants	
		Screen or not	Reasons
Tuberculosis	Chest x-ray and questionnaire, then sputum testing is expected to perform if chest x-ray indicates traits of TB and/or TB symptoms are observed.	√	Communicable and easily spread
		±	Chest x-ray (without sputum testing) is not effective. Sputum testing has more sensitivity than a chest x-ray but is less practical. However, if the screening is obligated by laws, the screening shall be applied only as a precondition to acquire work permits, and not a precondition to be insured by HICS. Migrants will be entitled to be insured regardless of the results.
HIV/AIDS	HIV Ag, HIV-Ab	X	HIV/AIDS screening may lead to stigmatization and discrimination.
Syphilis	VDRL, RPR, TPHA, TPPA, FTA-ABS	√	Practical to be screened and treated.
		X	Not highly contagious. Also, prevalence in migrants may not be different from Thais as the disease is subject to individual health risk.
Gonorrhea	Gram stain	√	Practical to be screened (by physical examination) and treated.
		X	Not highly contagious, and causes more workload if screening by gram stain.
Dengue fever	Tourniquet test and CBC	X	Acute disease, and also found in Thais.

Diseases	Reviewed screening intervention	Expert opinions on health screening for migrants	
		Screen or not	Reasons
Filariasis	Blood smear	√	Myanmar is still a filariasis endemic country. However, healthcare providers may face difficulties as filarias are more likely to be detected at nighttime by blood test.
Leprosy	Medical history/skin examinations	√	Practical and no additional cost if screening by physical examination. However, if slit-skin smear is done, there would be an additional cost.
Hepatitis B/C	HBsAg, Anti-HBs, Anti-HCV	X	Additional cost and much workload.
		±	May have additional benefit. Hepatitis B screening is cost-effective.
Malaria	Malaria microscopy via thick film and thin film	√	Screen in migrants with fever and then give treatment.
		X	Acute disease, and not practical to screen as patients with symptoms normally come to a hospital's OPD.
Pregnancy	-*	√	Test to determine whether they should receive certain medication or services that are specific to pregnant women.
		X	Additional cost and much workload.
Diabetes	FPG, FCBG, OGTT	√	Screen depending on risk factors in order to get early treatment.
		X	Additional cost and workload.
Hypertension	Blood pressure measurement	√	Normally included in physical examination, and for early treatment.

Diseases	Reviewed screening intervention	Expert opinions on health screening for migrants	
		Screen or not	Reasons
		X	Should not be tested as a precondition for acquiring work permits or being insured but should be tested and treated after being insured under the HICS.
Drug addiction	Urine examination	√	Screening according to the laws (Immigration Act B.E. 2522 and Alien Work Act B.E.2551).
		±	Incurs additional costs and cannot solve the fundamental problem. However, it may be difficult to amend the laws.
Chronic alcoholism	ASSIST/AUDIT questionnaire	√	Screening according to the laws (Immigration Act B.E. 2522 and Alien Work Act B.E.2551).
		±	Not practical but difficult to amend the laws (Immigration Act B.E. 2522 and Alien Work Act B.E.2551). Patients with chronic alcoholism should not be granted work permits but should be insured and treated under the HICS.
Mental disorders	Questionnaire	√	Screening (psychosis) according to the laws (Immigration Act B.E. 2522 and Alien Work Act B.E.2551).
		X	Psychosis is not easily to be screened compared to major depression.

Diseases	Reviewed screening intervention	Expert opinions on health screening for migrants	
		Screen or not	Reasons
Breast cancer	Breast self-examination or clinical breast examination	√	Screen depending on risk factors. It is not practical but can be screened on a voluntary basis.
		X	Not practical but should be screened and treated after being insured under the HICS.
Cervical cancer	Pap smear, VIA	√	Screen depending on risk factors. It is not practical but can be screened on a voluntary basis.
		X	Not practical but should be screened and treated after being insured under the HICS.

√ Should be screened X Should not be screened ± May or may not be screened

* No information was found for pregnancy screening intervention.

In addition to the effectiveness and cost-effectiveness, certain criteria were taken into account by experts as addressed in expert opinions in the above table. Aforementioned criteria include cost of intervention, workload of healthcare providers, risk of stigmatization, operational feasibility, characteristics and epidemiologies of diseases, and relevant laws. Moreover, experts suggested that these health screenings should not be used as a precondition to be insured by HICS as they were designed for the purpose of employment.

Additional problems regarding the screening of migrants' health should also be considered including the screening conducted by some hospitals have not been consistent with the Ministry of Public Health's Announcement, a lack of clear guidelines in the Announcement, quality of equipment used in health tests, no standard in disbursing HICS cards, poor quality in aggregating health screening data of migrants, and a lack of system for follow-ups migrants after the initial tests.

Conclusion

Migrants' health screening defined in the Ministry of Public Health's Announcement on Measures and Guidelines for Health Screening and Health Insurance for Migrants should not be imposed as a precondition for them to be insured by the HICS. Moreover, the list of health screenings may be considered revising as follows:

- Health screening may be done on diseases as required by the laws and the Ministry of Public Health's Announcement (the current list). This list consists of tuberculosis, syphilis, filariasis, leprosy, pregnancy test, drug addiction, chronic alcoholism, and psychosis. Screening for these diseases range between 500- 840 baht per person, depending on tests received.
- Health screening tests that are not effective or not practical may be removed from the current list. These include tests for syphilis, pregnancy test (no need to be done by using urine test in all migrants), drug addiction, chronic alcoholism, and psychosis.
- Other screening tests may be added to the current list since they will have little to no additional cost, that is, gonorrhea, hypertension, and major depression, to the current list. Hepatitis B, malaria, and diabetes screening can be added to the list but would incur an additional cost, so testing might depend on migrants' risk factors or symptoms.

In addition to the revised list, the Announcement should clearly define screening measures for each health problems/conditions based on this study's reviews so that all hospitals would have the same standard to follow.

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1. Introduction

1.1 Rationale

According to data from the Foreign Workers Administration Office, Ministry of Labour, the number of migrant workers in Thailand continues to increase, with 1,339,834 migrant workers legally working as of December 2014 (1). Migrant workers generally come to work in the so-called "3D jobs" (difficult, dangerous, and dirty) such as ones in the fishing industry – which Thai workers mostly refuse to take (2). Additionally, they have less access to health services and social welfare, including a lack of knowledge about basic healthcare. These are some reasons that cause migrants to be more vulnerable to health problems than other people (3). Therefore, it is important to have effective measures or policies to protect the health of migrants.

Migrants who are granted work permits have the same rights as Thai workers to join and access health services under the Thai social security scheme, with contributions coming from themselves, their employers, and the government; however, in 2011, less than 9% of estimated migrant workers were covered by the scheme (4). Apart from the social security scheme, in 2004, the Ministry of Public Health introduced the Health Insurance Card Scheme (HICS) for migrants who were not covered by the social security scheme. At present, in theory, this scheme has since expanded its coverage to all migrants regardless of their status (5). The applicants need to pay the card premium to be insured by the HICS. Additionally, they must pay for and pass the health screening procedures before being insured and granted work permits. The health check-up or screening covers chest x-rays for tuberculosis, and screenings for syphilis, microfilaria, leprosy, etc. (6).

Measures and guidelines for health screening and health insurance for migrants are periodically adjusted according to Cabinet resolutions, and this can be seen in the modification of migrant card prices as shown in Figure 1 (5). However, the health screening under the HICS have not changed much throughout the last 10 years (7, 8). Therefore, a study should be conducted to revise the health screening under the HICS in accordance with the current situation, and these policies should be developed based on scientific evidence and a

participatory process in order to provide comprehensive and effective health services for migrants in Thailand.

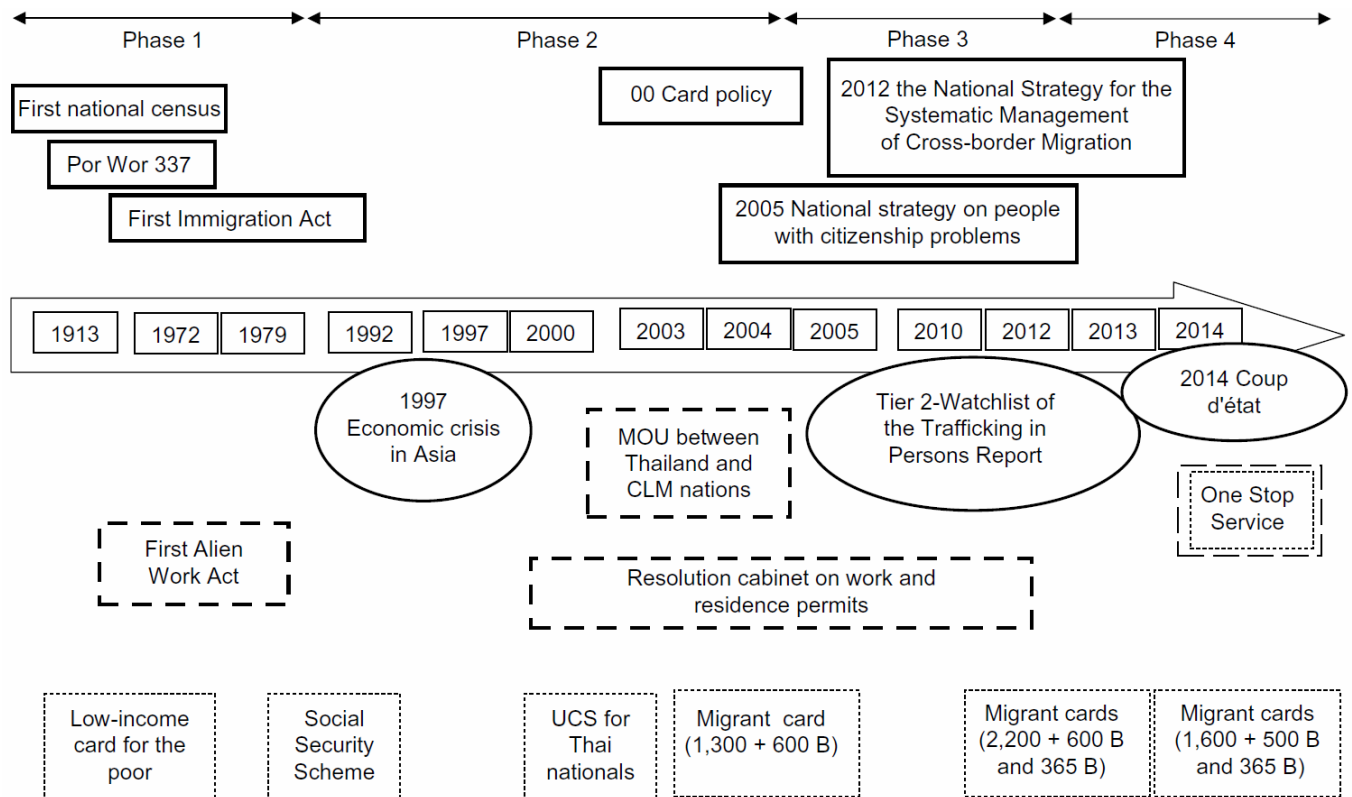


Figure 2 Evolution of migrant policies in Thailand.

Notes: Bold line, security policies; dashed line, employment policies; dotted line, health insurance policy; oval, external factors.

Abbreviations: B, Baht; CLM, Cambodia, Lao PDR, and Myanmar; UCS, Universal Coverage Scheme.

Figure 1 Evolution of migrant policies in Thailand (5)

1.2 Literature review

Definition of migrants and categories

The Foreigners' Working Management Emergency Decree B.E. 2560 (2017) defines an "alien" as any natural person who is not of Thai nationality (9). Moreover, the Ministry of Social Development and Human Security has divided the types of migrants into two groups: documented/legal migrants, and undocumented/illegal migrants (10).

Documented/legal migrants mean migrants who have legal documents issued by their home state such as a passport, temporary passport, or certificate of identity, and were issued a visa by the Thai Embassy or Consulate in that country. They can be classified as follows:

Section 9 means migrants who have entered the Kingdom temporarily based on immigration law, comprising:

1) General – this means migrants (1) who are skilled and are in relatively senior positions, are sent from the head offices in their home countries to invest in Thailand or are temporarily working in jobs which require high levels of skills and technologies; (2) who have special skills or expertise in specific areas or languages for which a Thai national cannot be substituted; and (3) who enter and work in their own business or spouse's business or joint business which are invested in by the owners.

2) Lifetime – this means migrants who have received permission to work according to the Revolutionary Party Announcement No. 322, which states that “permits which are issued to migrants who reside in the Kingdom according to the Immigration Law and have been working prior to 13 December 1972 will be valid for lifetime unless there is a change in career.”

3) Memorandum of Understanding (MOU) of Employment Agreement between Partner Countries, which can be separated into two groups:

- **Nationality verification** – this means illegal migrants from Myanmar, Laos, and Cambodia who have been reclassified as legal migrants after reporting themselves to be verified and registered in the immigration system. To qualify for reclassification, migrants must be verified by their country of origin's authorities using either a temporary passport or a certificate of identity.
- **Imported labour** – this means migrants to enter to work according to the MOU with partner countries, which currently consists of Laos and Cambodia.

Section 12 means migrants who have entered the Kingdom of Thailand to work according to the Investment Promotion Act or other relevant laws.

Undocumented/illegal migrants mean migrants who fall under Section 13, classified into two types:

Ethnic minorities, or migrants who (1) have been deported; (2) are awaiting deportation from the Kingdom of Thailand according to the Immigration Act; (3) have had their nationalities revoked; (4) have not been naturalized according to National Executive Council's announcement; and (5) have not been naturalized according to the Nationality Act

Migrant workers from three countries (Myanmar, Laos, and Cambodia) who have entered the country illegally: the Thai Cabinet recently passed a resolution to grant temporary clemency to this group while waiting to return them to their countries of origin. However, the Cabinet also passed a resolution to have this group (1) report and register themselves with the Department of the Interior, and (2) go through a medical examination and obtain health insurance from the Ministry of Public Health. These migrant workers can request for permission to legally work in two fields: labourers and domestic helpers.

Data from the Foreign Workers Administration Office, Department of Employment, Ministry of Labour shows that the number of migrant workers granted work permits in Thailand was amounted to 1,339,834 migrants in 2014, 1,443,474 migrants in 2015, 1,489,932 migrants in 2016, and 1,613,269 migrants in 2017 (1, 11-13).

Health insurance of migrants in Thailand

There are three main health insurance schemes in Thailand: the Civil Servant Medical Benefit Scheme (CSMBS), the Social Security Scheme (SSS), and the Universal Coverage Scheme (UCS). The CSMBS is the scheme for government employees and their dependents consisting of parents, spouses, and children under 20 years of age; general taxation managed by the Ministry of Finance (MoF) is used as the major source of funding for this benefit (14). The SSS is the scheme for those who work under formal private sectors, is supervised by the Ministry of Labour (MoL), and is funded based on payroll taxes from three benefactors: employers, employees, and government (15). Meanwhile, the UCS is the scheme for supporting Thai-born populations who are uninsured by the CSMBS and SSS; this scheme is administered by the National Health Security Office (NHSO), which plays the role of a representative buyer for all beneficiaries under government funding (16).

In principle, registered migrant workers who legally enter Thailand and engage in the works in formal sector are insured under the SSS. They receive the same benefits from the scheme as Thai citizens, e.g. injury or sickness benefits, maternity benefits, invalidity benefits, death benefits, child benefits, and unemployment benefits. In addition, migrants can also be included under the CSMBS if their spouse or parents are Thai civil servants (17). However, only few migrants are covered under the SSS and CSMBS.

In 2004, the Ministry of Public Health (MoPH) introduced the nationwide Health Insurance Card Scheme (HICS) for migrants who were not covered by the SSS. In theory, this scheme has since expanded its coverage to all migrants at present, regardless of their status (5). Migrants pay a premium to be insured under the HICS. An announcement made by the MoPH in 2015 regarding health screening and health insurance of migrants identified the types and service rates of the HICS as presented in Table 1 (6).

Table 1 Types and service rates of the HICS in 2015

Target	Coverage duration	Rate per person (Baht)	Remarks
Migrant worker and dependent	1 year	2,100	500 baht for health screening 1,600 baht for health insurance
Migrant worker and dependent	6 months	1,400	500 baht for health screening 900 baht for health insurance
Migrant worker and dependent	3 months	1,000	500 baht for health screening 500 baht for health insurance
Migrant	1 year	2,700	500 baht for health screening 2,200 baht for health insurance
Child of migrant aged under 7 years	1 year	365	No health screening fee 365 baht for health insurance

In 2016, according to the Cabinet resolution on the management of migrant workers, some revisions were made pertaining to the MoPH announcement regarding health screening and health insurance of migrant workers, particularly on the service rates and insurance coverage duration of certain types of migrant workers. The new rate of the HICS is 3,700 baht per person for a two-year coverage, which includes 3,200 baht for health insurance and 500 baht for health screening in the first year (another 500 baht can be charged for screening in the second year). For child of migrant workers aged under 7 years, the rate is now 730 baht per person for health insurance (no screening fee) for a two-year coverage (18).

Health screening and health insurance should be conducted at the same health facilities located in migrants' settlement – except for migrants in fishery or construction industries, who can access any health facility in the 22 coastal provinces. Migrants must pass health screening procedures prior to being insured under the HICS and granted work permits. Table 2 summarizes the health screening package of migrants.

Table 2 Health screening of migrants

Diseases/health problems	Screening intervention
Tuberculosis	Perform chest x-ray. If abnormal chest x-ray consistent with TB is found, perform a sputum examination.
Syphilis	Blood examination.
Filariasis	Blood examination. A single dose of Diethylcarbamazine (DEC) 300 mg is prescribed to Myanmar migrants before conducting blood examination.
Drug addiction	Screen for amphetamines in all migrants via urine examination.
Pregnancy	Perform a urine test in migrant women before prescribing DEC and x-ray.
Leprosy	Screening intervention is not identified.
Intestinal parasites	Albendazole 400 mg is prescribed to control intestinal parasites in all migrants or depending on physician's recommendations.
Other physical examinations depending on physician's recommendations	-
Children health screening	<p>Based on physician's recommendation.</p> <ul style="list-style-type: none"> • Newborn – 15 years: general physical examination, growth and development assessment, nutrition assessment, and dental check-up. • Child between 7 – 15 years: if the child was born in Thailand and completed vaccination, health screening for diseases when there are medical indications only. • Other screenings depending on physician's recommendation.

The results of health screening are divided into three groups: migrants with normal results (Group 1), migrants who passed the screening test but were infected or had some health problems (Group 2), and migrants who not pass the screening test (Group 3). Only migrants in Groups 1 and 2 are eligible to obtain work permits and take part in the HICS. The details of each group are shown in Table 3.

Table 3 Results of health screening categorized into 3 groups

Group 1	Migrants with normal results
Group 2	Migrants who passed the screening test but were infected with diseases such as tuberculosis, leprosy, filariasis, syphilis, and intestinal parasite. Follow-ups and treatment should be conducted.
Group 3	Migrants who did not pass the screening test because they were not fit for work or were infected with diseases such as active tuberculosis, obvious leprosy or filariasis, stage 3 syphilis, narcotic drug addiction, alcoholism, and psychosis. This group is not permitted to work and repatriated to their country of origin.

The benefits package of HICS covers medical services for general illnesses, emergency services, medical referrals, health promotion and prevention, and disease surveillance. However, the package does not cover certain medical services such as treatment of psychosis, dialysis for chronic renal failure.

Health screening of migrants in other countries

When working or immigrating to other countries, migrants are required to undergo health examinations before obtaining work permits or visas. They need to undergo health screening in their home countries before departure, which is conducted by panel physicians appointed by that country's agency, and/or screened after arriving at their destination. For example, health examinations are required for visa applications in Australia. For temporary visa, health examinations depend on factors, e.g. type of visa, length of stay, country level of TB risk, etc. Chest x-rays (aged 11 or more years) is screened in only countries with high levels of TB risk and if the applicants intend to stay for six months or more. Additional health examinations might be requested, e.g. chest x-rays, medical examinations, and blood tests for HIV, hepatitis B and C are required for those intending to work as or study to be a doctor, dentist, nurse or paramedic (19).

In the United States, these following conditions cause an alien to be inadmissible: (1) have communicable diseases, i.e. TB, syphilis, gonorrhea, Hansen's disease (leprosy), quarantinable diseases (i.e. cholera, diphtheria, infectious TB, plague, smallpox, yellow fever, viral haemorrhagic fevers, severe acute respiratory syndromes, and pandemic flu), and public health emergencies of international concern (PHEIC) (i.e. polio, smallpox, SARS, influenza, and other public health emergencies of international concern); (2) fail to present documentation of

having received vaccination for diseases such as mumps, measles, rubella, polio, tetanus and diphtheria toxoids, pertussis, Haemophilus influenzae type B, rotavirus, hepatitis A, hepatitis B, meningococcal disease, varicella, influenza, and pneumococcal pneumonia; (3) have or have had a physical or mental disorder with harmful behaviour; and (4) drug abuser or an addict (20, 21).

Medical examination form for foreign workers in Singapore includes these following diseases: cardiovascular system (*blood pressure/ heart disease/ ECG/ severe varicose veins*), anemia, respiratory system, abdomen (*hernia/ enlarged liver/ enlarged spleen/ genito-urinary system*), skin-chronic disease (e.g. leprosy, widespread eczema, psoriasis, etc), locomotor/neurological, endocrine disorders (e.g. thyrotoxicosis), mental state, chest x-ray, urine (albumin/sugar/pregnancy), VDRL, hearing, vision (vision acuity/ colour vision/ any organic eye disease), blood film for malaria, HIV (AIDS) (22).

WHO recommendations on the screening of refugees and migrants state that screening should not be compulsory, and the results must not be used for repatriating refugees and migrants, because there is no evidence on the benefits and also on the association between migration and infectious diseases import. Nevertheless, the WHO recommends providing health check-ups for both communicable and non-communicable diseases to all refugees and migrants with the aim of ensuring access to healthcare services. Additionally, the WHO also recommends triaging at points of entry to identify migrant health problems, and that appropriate treatment must be provided regardless of their legal status (23).

Evidence-based clinical prevention guidelines for immigrants and refugees to Canada were developed in order to improve their health outcomes related to preventive services. The guidelines focused on the first five years of settlement in Canada for immigrants and refugees. It includes information about each priority condition or health problem i.e. burden of disease in immigrants and refugees, effectiveness of screening and interventions, clinical considerations, and recommendations and research gaps. The guideline development process started with a selection of 20 high-priority and potentially preventable and treatable conditions by using a modified Delphi consensus process, with forty-five primary care practitioners invited to participate in the selection process; the criteria for priority-setting included importance, usefulness, and disparity. As a result, the top 20 conditions selected were divided into four

groups, i.e. infectious diseases, mental health and maltreatment, chronic and non-communicable diseases, and women's health. Literature reviews were then conducted, and recommendations provided (24).

In Australia, there is also a guideline for post-arrival health assessments which focuses on new arrivals and for people from refugee-like backgrounds who have not had a previous health assessment. This assessment is conducted on a voluntary basis and the results cannot be used for deportation. The guideline provides recommendations on diagnosis, investigation, and management of health conditions for healthcare providers. Australian and international data and published consultations were used for prioritizing health conditions. Recommendations of each health conditions were based on reviews of available evidence. The drafts of this guideline were reviewed by interdisciplinary experts and external stakeholders (25).

1.3 Objectives

General objective

To review and develop an appropriate health screening package for migrants¹ in Thailand

Specific objectives

- 1) To investigate the current health problems of migrants in Thailand.
- 2) To review and identify screening interventions that are effective and good value for money based on academic evidence and address the current health problems of migrants.
- 3) To analyse the budget impact on health screening interventions developed in the second specific objective.

¹ The target population in this study is migrants who are not covered by the SSS including illegal/undocumented migrant workers, legal/documentated migrant workers in an informal sector, and dependents of migrant workers.

2. Methods

2.1 Health problems of migrants in Thailand

Migrant health problems were investigated by conducting document reviews and database analysis. This information was used as background information for the prioritization of migrant health problems in the next step.

2.1.1 Document reviews

Both national and international document reviews related to migrant health problems were performed. The study focused on migrants from Myanmar, Laos, and Cambodia, as they represent the majority of migrant workers under the HICS. The information used was retrieved from the following sources:

- Burden of disease (BOD) from WHO Global Health Estimates (GHE) in 2016: Estimated Disability-Adjusted Life Years (DALYs) in all ages were reviewed.
- Information from relevant government organizations:
 - Migrant health screening reports from the One-Stop Service (OSS) Center in 2014 and 2016, which showed the number of cases detected for the following diseases: tuberculosis, leprosy, filariasis, syphilis, drug addiction, chronic alcoholism, psychosis, and pregnancy.
 - National Disease Surveillance (Report 506) monitored by the Bureau of Epidemiology, Department of Disease Control, MoPH, Thailand. The system showed the number of suspected cases of communicable diseases reported by all public hospitals and some private hospitals. The number of suspected patients and deaths of migrants from the three nationalities in 2017 were selected.
- An unpublished study analysing the number of health service utilization cases and mean charge of service for each disease (both OPD and IPD) from 1 general and 1 community hospitals in 2011-2015. This included information from both insured migrants under the HICS and uninsured migrants. The data was analysed by using

3 digits of the International Classification of Diseases and Related Health Problem 10th Revision (ICD-10) of principal diagnosis (PDx).

2.1.2 Database analysis

Secondary data from the database of the Division of Health Economics and Health Security (DHES), MoPH, Thailand, from January 2013- December 2016 was obtained for analysis. Descriptive analysis was conducted to investigate both OPD and IPD diseases with high expenditure under the HICS for migrants from the three nationalities. The analysis was performed by using 3 digits of ICD-10 of principal diagnosis (PDx) to explore the frequency of reimbursement, mean, and total reimbursement of high-cost care for each disease in each year.

2.2 Prioritization of migrant health problems

According to the document review and data analysis of migrant health problems in 2.1), forty health problems were preliminary identified comprising 20 communicable diseases and 20 non-communicable diseases. The selection criteria for these problems were the top priority health problems causing high services utilization, charges, reimbursement, burden of disease, and diseases that were banned under the law. These health problems were presented to various stakeholders in a meeting held on November 17, 2017, in order to prioritize migrant health problems that should be on the list of health screening² and covered appropriately under the HICS. We purposively selected key informants or organizations that were relevant and experienced in the migrant field to participate in the meeting. There were 21 participants from four sectors as detailed in Table 4.

The prioritization was conducted by using a modified Delphi consensus process, which is different from the traditional Delphi method as this process allows participants to deliberate until achieving a consensus in each round. The priority-setting criteria were derived from Pottie K et al. 2011 (24), and consisted of 3 criteria: 1) importance - health conditions that have high prevalence and high burden of illness; 2) usefulness - health conditions that can be practically implemented and evaluated; and 3) disparity - health conditions that have variations in practice between migrants and Thais.

²This list of health screening means the health screening before purchasing and being insured under the HICS and obtaining work permits. It does not include health screening in the benefit package under the HICS.

Table 4 Number of participants in the prioritization meeting

Sector	Number of participants
Government officers/decision-makers	10
Healthcare providers	6
Academics	2
Non-governmental organizations	3

After being presented forty health problems identified by research team, participants were then asked to deliberate on health problems that were not identified yet and should be added to the list before starting the prioritization process. The aim of the process was to prioritize the first 20 most important health problems of migrants for a total of 10 communicable diseases and 10 non-communicable diseases. This meeting was divided into three sessions: 1) selecting health problems; 2) 1st ranking health problems; and 3) 2nd ranking health problems.

First round: Selecting health problems. Participants were asked to select 20 important health problems (10 communicable and 10 non-communicable diseases/conditions). Health problems were listed based on frequency from high to low. Participants were then asked to deliberate on the result.

Second round: 1st Ranking health problems. Participants were asked to rank the top 10 important health problems of each category according to the result in the first round by ranking from 1 to 10 — given that 1 is the most important health problem with a score of 10 points and 10 is the least important health problem with a score of 1 point. Health problems were listed based on total scores from high to low. Participants were then asked to deliberate on the result.

Third round: 2nd Ranking health problems. Participants were again requested to rank and deliberate on the result, similar to the second round.

After deliberation in the third round, the final consensus was then made by the participants to prioritize the top 20 most important health problems of migrants.

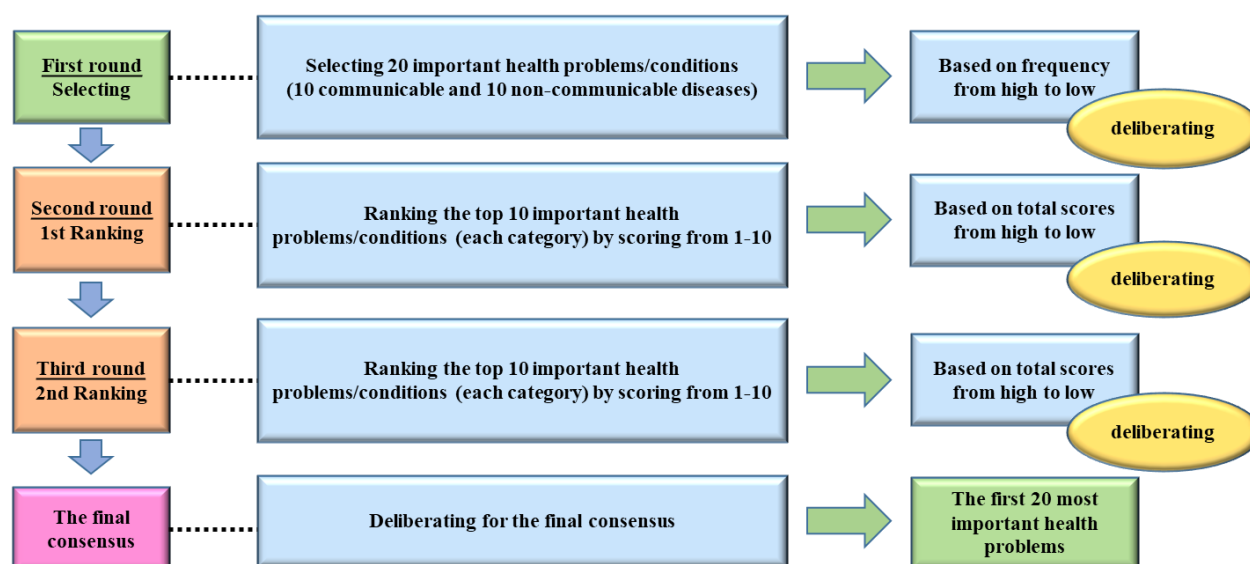


Figure 2 Prioritization process of migrants' health problems

2.3 Development and revising the health screening package of migrants

2.3.1 Review of health screening interventions

Literature and document reviews on the effectiveness and cost-effectiveness of screening interventions for those prioritized health problems were conducted. The topics reviewed included effective screening interventions and target groups recommended by clinical practice guideline in Thailand, cost-effectiveness of screening interventions, and costs of screening. The topics and sources of data for document reviews are shown in Table 5.

Table 5 Topics and sources of data for document reviews

Topics	Sources of data
Effective screening interventions and target groups	Clinical practice guideline in Thailand
Cost-effectiveness of screening interventions	<ul style="list-style-type: none"> Health Intervention and Technology Assessment Program (HITAP) database Health technology assessment (HTA) database in Thailand
Costs of screening interventions	The Comptroller General's Department (CGD) database

2.3.2 In-depth interviews

Purposive sampling was employed to identify key informants with extensive experience on migrant health. The interviewees consisted of two policymakers in the Ministry of Public Health and four academics. A semi-structured interview guide was used, and consisted of questions, i.e. the current situation of migrant health screening, the appropriateness of the current health screening list and interventions of migrants, interviewees' opinions regarding the health screening list and interventions derived from the prioritization process and the reviews, other barriers and recommendations on health screening of migrants in Thailand. The interviews were conducted in December 2017, with audio recordings being used to transcribe the interview; subsequently, the transcription was analysed through the content analysis approach.

Inputs from the in-depth interviews were incorporated into the information obtained from the document reviews in order to develop and revise the health screening package for migrants. In addition, the cost of the health screening package was also estimated based on the costs of screening interventions from CGD database.

2.4 Approval of ethical committee

Ethical approval for this study was obtained from the Institute for the Development of Human Research Protections, Thailand (document number 995/2560). All informants were provided details about the research project, and written consent was obtained prior to participation in this study.

3. Results

The study results are divided into 3 parts: health problems of migrants in Thailand; prioritization of migrants' health problems; and developing and revising the health screening package of migrants.

3.1 Health problems of migrants in Thailand

3.1.1 Document reviews

The WHO Global Health Estimates (GHE) reported that in 2016, diseases which incurred the highest burden in Myanmar, Laos, and Cambodia – countries which are most likely to send migrants into Thailand – comprised strokes, lower respiratory infections, and ischemic heart diseases, respectively. This was determined by taking information on the Disability-Adjusted Life Years (DALYs) of all age group from each country of origin. When analyzing the top 10 diseases from each of the three countries, similarities were found in the rankings. Communicable diseases in the top 10 which were present in all three countries consisted of lower respiratory infections and tuberculosis (26), as shown in Table 6.

Table 6 Top 10 Burden of Disease in Myanmar, Laos, and Cambodia

No.	Myanmar	Laos	Cambodia
1	Stroke	Lower respiratory infections	Ischemic heart disease
2	Lower respiratory infections	Birth asphyxia and birth trauma	Tuberculosis
3	Tuberculosis	Preterm birth complications	Lower respiratory infections
4	Preterm birth complications	Tuberculosis	Stroke
5	Cirrhosis of the liver	Ischemic heart disease	Road injury
6	Diabetes mellitus	Diarrheal diseases	Preterm birth complications
7	Ischemic heart disease	Stroke	Iron-deficiency anemia
8	Birth asphyxia and birth trauma	Neonatal sepsis and infections	Drowning

No.	Myanmar	Laos	Cambodia
9	Chronic obstructive pulmonary disease	Road injury	Birth asphyxia and birth trauma
10	Road injury	Liver cancer	Asthma

According to the implementation report for the One Stop Service (OSS) centers which are set up every two years, the Health Administration Division, Ministry of Public Health, reported that the health problems/conditions which were found the most (from 2,164,674 migrants screened) at the OSS centers in 2014, specifically between 26 June – 29 November, were pregnancy (127,702 cases), and tuberculosis (14,301 cases), respectively. Subsequently, the implementation report for OSS centers in 2016 by the Division of Health Economics and Health Security, Ministry of Public Health, showed that when OSS centers were set up between 1 April – 2 August, the health problems/conditions most commonly found (from 1,147,889 migrants screened) was pregnancy (19,907 cases), followed by tuberculosis (5,003 cases) (27). Details for the rest of the list are found in Table 7.

Table 7 Number of migrant health problems/conditions found by OSS centers

Health Problem/Condition	Number of people 26 Jun. – 29 Nov. 2014	Number of People 1 Apr. – 2 Aug. 2016
Pregnancy	127,702	19,907
Tuberculosis	14,301	5,003
Syphilis	7,493	1,933
Drug addiction	1,940	643
Filariasis	458	52
Leprosy	374	5
Psychosis or Mental Retardation	68	3
Chronic alcoholism	36	5

In 2017, the National Disease Surveillance Report (Report 506) – an important tool used for keeping track of communicable diseases – reported that the top five health problems or conditions (suspected case) which migrants from Myanmar, Laos, and Cambodia faced were diarrhea (8,736 cases), PUO (4,386 cases), pneumonia (2,308 cases), influenza (1,258 cases), and food poisoning (673 cases) (28). Details are shown in Table 8.

Table 8 National Disease Surveillance (Report 506) 2017

No.	Health Problem/Condition	Number of Cases	No.	Health Problem/Condition	Number of Cases
1	Diarrhea	8,736	11	Other Sexually Transmitted Diseases	390
2	PUO	4,386	12	Measles	245
3	Pneumonia	2,308	13	Scrub Typhus	242
4	Influenza	1,258	14	Hepatitis B	188
5	Food Poisoning	673	15	Malaria	182
6	Dengue Fever	614	16	Gonorrhea	167
7	Hand, Foot and Mouth Disease	520	17	Tetanus	159
8	D.H.F.	477	18	Condyloma Acuminata	67
9	Chickenpox	414	19	N.S.U./V	65
10	Syphilis	396	20	Dysentery	59

Remarks: AIDS is not included in Report 506, and there were only 3 cases of tuberculosis.

In addition, an unpublished study analyzed the databases of two hospitals from 2011-2015 to determine the utilization of health services of migrants and which health problems/conditions they were being treated for. The results are shown in terms of the number of visits per health problem/condition and average charge per visit –classified by outpatient and inpatient care – as follows:

For outpatient care, the top five migrant health problems/conditions that were most frequently treated for consisted of counselling and medical advice; special examinations and investigations; examination for administrative purposes (e.g. prior to employment, military conscription, etc.); high blood pressure; and surgical follow-up care, respectively. From the perspective of average charge per visit, the top five migrant health problems/conditions which had the highest average charge comprised abnormal findings on diagnostic imaging of the lungs; cystic kidney disease; benign neoplasm of other and ill-defined parts of the digestive system; burns and corrosion of the ankle and foot; and care involving dialysis, respectively. Details for the rest of the problems/conditions based on average charge per visit are shown in Table 10.

Table 9 Top 20 Migrant Health Problems/Conditions Treated in Outpatient Care**(Number of Visits)**

No.	Health Problems/Conditions	ICD-10	Number of visits
1	Persons encountering health services for other counselling and medical advice	Z71	28,838
2	Other special examinations and investigations of persons without complaint or report	Z01	21,438
3	Examination and encounter for administrative purposes	Z02	11,449
4	Essential (primary) hypertension	I10	10,202
5	Other surgical follow-up care	Z48	9,856
6	Supervision of normal pregnancy	Z34	9,019
7	Dyspepsia	K30	5,806
8	False labour	O47	5,608
9	Need for immunization against certain single viral diseases	Z24	5,413
10	Non-insulin-dependent diabetes mellitus	E11	5,261
11	Asymptomatic human immunodeficiency virus [HIV] infection status	Z21	5,083
12	Need for immunization against combinations of infectious diseases	Z27	4,606
13	Acute upper respiratory infections of multiple or unspecified sites	J06	3,308
14	Follow-up examination after treatment for conditions other than malignant neoplasms	Z09	3,155
15	Acute nasopharyngitis [common cold]	J00	3,142
16	Acute pharyngitis	J02	3,095
17	Care involving use of rehabilitation procedures	Z50	3,065
18	Fever of unknown origin	R50	3,002
19	Respiratory tuberculosis, not confirmed bacteriologically or histologically	A16	2,967
20	Dizziness and giddiness	R42	2,739

Remark: Data obtained from two hospital databases between 2012-2015

Table 10 Top 20 Migrant Health Problems/Conditions Treated in Outpatient Care**(Average Charge per Visit)**

No.	Health Problems/Conditions	ICD-10	Average Charge (THB)
1	Abnormal findings on diagnostic imaging of lung	R91	9,353
2	Cystic kidney disease	Q61	5,760
3	Benign neoplasm of other and ill-defined parts of digestive system	D13	5,390
4	Burn and corrosion of ankle and foot	T25	4,805
5	Care involving dialysis	Z49	4,418
6	Other abortion	O05	4,330
7	Disorders of porphyrin and bilirubin metabolism	E80	4,310
8	Decubitus ulcer	L89	4,263
9	Labour and delivery complicated by fetal stress [distress]	O68	3,919
10	Malignant neoplasm of pancreas	C25	3,875
11	Delirium, not induced by alcohol and other psychoactive substances	F05	3,679
12	Anuria and oliguria	R34	3,486
13	Long labour	O63	3,454
14	Other obstetric trauma	O71	3,349
15	Abnormal finding in specimen from female genital organ	R87	3,174
16	Spontaneous abortion	O03	2,668
17	Complications following abortion and ectopic and molar pregnancy	O08	2,655
18	Other disorders of amniotic fluid and membranes	O41	2,627
19	Malignant neoplasm of uterus, part unspecified	C55	2,615
20	Neoplasm of uncertain or unknown behaviour of oral cavity and digestive organs	D37	2,530

Remark: Data obtained from two hospital databases between 2012-2015

For inpatient care, the top five migrant health problems/conditions that were treated the most number of times – starting from the top and going down the list – consisted of single spontaneous delivery, diarrhea and gastroenteritis of resumed infectious origin, other complications of labor and delivery (not classified elsewhere), maternal care for known or suspected disproportion, and perineal laceration during delivery, respectively. Details for the entire list are shown in Table 11. In terms of average charge per visit, the top five problems/conditions, from highest average charge first, consisted of malignant neoplasm of the

breast, malignant neoplasm of the vulva, other liver diseases, decubitus ulcer, and HIV resulting in infectious and parasitic diseases, respectively.

Table 11 Top 20 Migrant Health Problems/Conditions Treated in Inpatient Care

(Number of Visits)

No.	Health Problems/Conditions	ICD-10	Number of visits
1	Single spontaneous delivery	O80	3,755
2	Diarrhoea and gastroenteritis of presumed infectious origin	A09	998
3	Other complications of labour and delivery, not classified elsewhere	O75	958
4	Maternal care for known or suspected disproportion	O33	720
5	Perineal laceration during delivery	O70	583
6	Maternal care for known or suspected abnormality of pelvic organs	O34	537
7	Pneumonia, organism unspecified	J18	404
8	Single delivery by caesarean section	O82	375
9	Bacterial pneumonia, not elsewhere classified	J15	283
10	Acute appendicitis	K35	279
11	Dengue fever [classical dengue]	A90	277
12	Unspecified abortion	O06	271
13	Dengue haemorrhagic fever	A91	262
14	Leptospirosis	A27	260
15	Other abnormal products of conception	O02	258
16	Intracranial injury	S06	257
17	Open wound of head	S01	249
18	Convulsions, not elsewhere classified	R56	240
19	Other chronic obstructive pulmonary disease	J44	239
20	Acute bronchitis	J20	231

Remark: Data obtained from two hospital databases between 2012-2015

Table 12 Top 20 Migrant Health Problems/Conditions Treated in Inpatient Care

(Average Charge per Visit)

No.	Health Problems/Conditions	ICD-10	Average Charge (THB)
1	Malignant neoplasm of the breast	C50	15,468
2	Malignant neoplasm of the vulva	C51	13,304
3	Other liver diseases	K76	10,199
4	Decubitus ulcer	L89	7,915

No.	Health Problems/Conditions	ICD-10	Average Charge (THB)
5	HIV resulting in infectious and parasitic diseases	B20	7,436
6	Open wound of hip and thigh	S71	7,252
7	Alcoholic liver disease	K70	7,034
8	Paroxysmal tachycardia	I47	6,523
9	Other abortion	O05	6,175
10	Fracture of lumbar spine and pelvis	S32	6,084
11	Burn and corrosion of ankle and foot	T25	6,030
12	Other inflammatory liver diseases	K75	5,974
13	Certain early complications of trauma, not elsewhere classified	T79	5,892
14	Other diseases of biliary tract	K83	5,746
15	Nephrotic syndrome	N04	5,600
16	Complications of procedures, not elsewhere classified	T81	5,459
17	Other obstetric trauma	O71	5,350
18	Other disorders of fluid, electrolyte and acid-base balance	E87	5,328
19	Myositis	M60	5,303
20	Respiratory tuberculosis, not confirmed bacteriologically or histologically	A16	5,240

Remark: Data obtained from one hospital database between 2011-2015

3.1.2 Database analysis

An analysis of medical reimbursement from the Division of Health Economics and Health Security's database in 2016 showed that the highest reimbursements incurred in outpatient care for migrant health problems/conditions was HIV at approximately 13 million baht – with an average charge per visit of 887 baht and number of reimbursements at 15,242 times. Other problems/conditions which had the highest reimbursements comprised HIV resulting in infectious and other conditions and malignant neoplasms in various organs. Details for the top 20 outpatient problems/conditions which were reimbursed are shown in Table 13.

Inpatient care for migrant health problems/conditions which incurred the highest reimbursement was disorders related to short gestation and low birth weight at approximately 48 million baht. Problems/conditions with the highest reimbursements were injuries to various organs, and various diseases for newborns and infants. Details for the top 20 inpatient problems/conditions which were reimbursed are shown in Table 14.

In addition, analyzing health problems/conditions over the period of 2013-2015 showed that the top 20 problems/conditions were similar to the analysis of the dataset in 2016 (Annex 1).

Table 13 Top 20 Migrant Health Problems/Conditions Treated in Outpatient Care and Reimbursed in 2016

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
1	Unspecified human immunodeficiency virus (HIV)	B24	13,515,913	887 \pm 1,870	15,242
2	Malignant neoplasm of the breast	C50	1,867,286	2,541 \pm 3,456	735
3	HIV resulting in infectious and parasitic diseases	B20	1,307,196	725 \pm 1,052	1,802
4	Malignant neoplasm of cervix uteri	C53	1,097,150	2,482 \pm 2,229	442
5	Asymptomatic HIV infection status	Z21	837,747	1,070 \pm 1,430	783
6	HIV resulting in other conditions	B23	617,962	972 \pm 1,432	636
7	Need for immunization against combinations of infectious diseases	Z27	473,099	67 \pm 46	7,026
8	Special screening examination for infectious and parasitic diseases	Z11	389,317	75 \pm 71	5,222
9	Need for immunization against certain single viral diseases	Z24	282,855	65 \pm 41	4,326
10	Malignant neoplasm of the nasopharynx	C11	276,212	4,455 \pm 6,900	62
11	Malignant neoplasm of the corpus uteri	C54	272,629	3,207 \pm 4,015	85
12	Malignant neoplasm of the rectum	C20	242,475	1,684 \pm 1,531	144
13	Need for immunization against single bacterial diseases	Z23	204,854	59 \pm 47	3,467
14	Other medical care	Z51	156,352	3,191 \pm 2,091	49

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
15	Diffuse non-Hodgkin's lymphoma	C83	148,892	3,384 \pm 894	44
16	Malignant neoplasm of the stomach	C16	137,821	2,600 \pm 1,415	53
17	Malignant neoplasm of the brain	C71	128,464	4,144 \pm 3,249	31
18	Malignant neoplasm of other connective and soft tissue	C49	125,840	2,330 \pm 1,585	54
19	Malignant neoplasm of the anus and anal canal	C21	120,672	5,028 \pm 13,886	24
20	Malignant neoplasm of the palate	C05	100,800	4,032 \pm 160	25

Table 14 Top 20 Migrant Health Problems/Conditions Treated in Inpatient Care and Reimbursed in 2016

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
1	Disorders related to short gestation and low birth weight, not elsewhere classified	P07	48,077,540	53,007 \pm 66,650	907
2	Intracranial injury	S06	11,454,129	58,439 \pm 72,601	196
3	Liveborn infants according to place of birth	Z38	10,773,916	2,673 \pm 2,302	4,030
4	Pneumonia, organism unspecified	J18	9,094,124	15,414 \pm 24,337	590
5	Bacterial sepsis of newborn	P36	6,426,400	13,333 \pm 27,949	482
6	Birth asphyxia	P21	5,517,976	42,122 \pm 62,417	131
7	Congenital malformations of cardiac septa	Q21	5,429,947	64,642 \pm 57,878	84
8	Neonatal aspiration syndromes	P24	5,164,092	36,625 \pm 55,798	141
9	Neonatal jaundice from other and unspecified causes	P59	4,765,590	3,363 \pm 4,058	1,417
10	Respiratory distress of newborn	P22	4,486,604	14,198 \pm 26,827	316
11	Congenital pneumonia	P23	4,398,464	29,129 \pm 51,086	151
12	Intracerebral haemorrhage	I61	4,321,920	93,955 \pm 76,089	46

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
13	Injury of intra-abdominal organs	S36	3,726,701	73,073 \pm 44,620	51
14	Lymphoid leukaemia	C91	3,310,603	44,738 \pm 37,014	74
15	Fracture of lower leg, including ankle	S82	3,205,714	12,823 \pm 34,453	250
16	Congenital malformations of great arteries	Q25	3,183,236	81,621 \pm 69,505	39
17	Acute myocardial infarction	I21	3,168,255	83,375 \pm 35,721	38
18	Fracture of lumbar spine and pelvis	S32	2,968,588	29,986 \pm 41,668	99
19	Bacterial pneumonia, not classified elsewhere	J15	2,657,510	23,518 \pm 35,436	113
20	Fracture of femur	S72	2,520,766	13,850 \pm 26,222	182

3.2 Prioritization of migrant health problems

Based on the document reviews and data analysis conducted in 3.1, these migrant health problems/conditions were presented to stakeholders in the meeting for prioritizing migrant health problems. The 40 migrant health problems/conditions were chosen by the research team and were divided into 20 communicable diseases and 20 non-communicable diseases. Subsequently, each list would go through a prioritization process involving the stakeholders. The list for the 20 communicable diseases and 20 non-communicable diseases are shown in Table 15.

Table 15 Migrant Health Problems/Conditions for Prioritization

Communicable Diseases	
1. Tuberculosis	11. Measles
2. Leprosy	12. Scrub Typhus
3. Filariasis	13. Gonorrhea
4. Syphilis	14. Hepatitis B
5. AIDS	15. Malaria
6. Pneumonia	16. Dysentery

7. Vaccination for immunizations	17. Leptospirosis
8. influenza	18. Mumps
9. Dengue fever/dengue hemorrhagic fever (D.H.F)	19. Genital Herpes Simplex
10. Hand, Foot, and Mouth disease	20. Meningitis
Non-Communicable Diseases	
1. Drug addiction	11. Malignant neoplasm of the brain
2. Chronic alcoholism	12. Malignant neoplasm of the anus and anal canal
3. Psychosis	13. Head injuries
4. Pregnancy	14. Gastroenteritis
5. Newborn disorders	15. Fracture of arm and leg
6. Malignant neoplasm of the breast	16. Organ injuries
7. Cervical/uterine cancer	17. Hypertension
8. Malignant neoplasm of the rectum	18. Care involving dialysis
9. Malignant neoplasm of the nasopharynx	19. Diabetes
10. Malignant neoplasm of the stomach	20. Liver disease

In addition to the health problems list identified in Table 15, participants suggested to include diarrhea in the communicable diseases list and combine gonorrhea with syphilis in the same list. For non-communicable diseases, the participants recommended using the terms “mental disorders” instead of “psychosis”, “work injuries” instead of “organs injuries”, and combining drug addiction with chronic alcoholism. The results of the first round of prioritization is shown in Table 16.

Table 16 Selection of Top 10 Migrant health problems/conditions classified into communicable and non-communicable diseases

Communicable diseases	Non-communicable diseases
Tuberculosis	Pregnancy
HIV/ AIDs	Diabetes
Syphilis/Gonorrhea	Newborn disorders
Diarrhea	Hypertension
Vaccination for immunizations	Drug addiction/Chronic alcoholism
Dengue fever (DF)/ dengue hemorrhagic fever (DHF)/ dengue shock syndrome (DS)	Work injuries
Leprosy	Head injury
Filariasis	Mental disorders
Hepatitis B	Breast cancer
Malaria	Cervical/Uterine cancer

In the second round of prioritization (1st ranking), the top 10 health problems/conditions identified from the first round were ranked —with one being the most important health problem and ten being the least important health problem (Table 17). The results showed that participants agreed with tuberculosis being the most significant migrant health problem, followed by HIV/AIDS, and vaccination for immunizations. For non-communicable diseases, pregnancy, newborn disorders, and diabetes were the top three significant health problems/conditions.

Table 17 The 1st ranking of the top 10 migrant health problems/conditions classified into communicable and non-communicable diseases

Number	Communicable diseases	Number	Non-communicable diseases
1	Tuberculosis	1	Pregnancy
2	HIV/ AIDS	2	Newborn disorders
3	Vaccination for immunizations	3	Diabetes
4	Syphilis/Gonorrhea	4	Hypertension
5*	Diarrhea	5	Drug addiction/Chronic alcoholism
5*	Filariasis	6	Work injuries
6	Hepatitis B	7	Head injury

Number	Communicable diseases	Number	Non-communicable diseases
7	Dengue fever (DF)/ dengue hemorrhagic fever (DHF)/ dengue shock syndrome (DS)	8	Mental disorders
8	Malaria	9	Breast cancer
9	Leprosy	10	Cervical/Uterine cancer

* Diarrhea and filariasis had identical scores.

In the third round (2nd ranking), the top 10 health problems/conditions were ranked again to confirm the result (Table 18). The top three communicable diseases were still tuberculosis, HIV/ AIDS, and vaccination for immunizations, while pregnancy, diabetes, and newborn disorders were the top three non-communicable diseases.

Table 18 The 2nd ranking of top 10 migrant health problems/conditions classified into communicable and non-communicable diseases

Number	Communicable diseases	Number	Non-communicable diseases
1	Tuberculosis	1	Pregnancy
2	HIV/ AIDS	2	Diabetes
3	Vaccination for immunizations	3	Newborn disorders
4	Syphilis/Gonorrhea	4	Hypertension
5	Diarrhea	5	Drug addiction/Chronic alcoholism
6*	Dengue fever (DF)/ dengue hemorrhagic fever (DHF)/ dengue shock syndrome (DS)	6	Work injuries
6*	Filariasis	7	Head injury
7	Leprosy	8	Mental disorders
8	Hepatitis B	9	Breast cancer
9	Malaria	10	Cervical/Uterine cancer

* Dengue and filariasis had identical scores.

As the result of the meeting, the participants agreed with the 20 selected migrant health problems. However, regarding the limited information on the effectiveness of screening and treatment of each health problem, the severity of the problems, and their budget impact, the

participants suggested the research team conduct additional literature review on those issues and re-prioritize the selected health problems.

3.3 Developments and revising the health screening package of migrants

3.3.1 Reviews of health screening interventions

Effective and/or cost-effective screening interventions for various migrant health conditions/problems were identified by reviewing the Thai clinical practice guidelines and the cost-effectiveness studies of screening interventions for the prioritized health conditions/problems in 3.2. The list of screening interventions is shown in Table 19, and details about the review of the clinical practice guidelines and cost-effectiveness studies are shown in Annex 2 and 3.

Table 19 Summary of reviewing on screening interventions of selected diseases/conditions

Diseases	Screening interventions	Target groups	Cost
Communicable diseases			
Tuberculosis	Chest x-ray and questionnaire. Sputum testing is performed if abnormal chest x-ray consistent with TB and/or TB symptoms are found.	Migrant workers	<ul style="list-style-type: none"> • Chest x-ray (Mass Chest) (50 THB) • Chest x-ray (Film Chest) (170 THB)
HIV/AIDS	<ol style="list-style-type: none"> 1. HIV antibody tests such as enzyme-linked immunosorbent assay (ELISA), simple/rapid tests, and Western blot tests 2. Virological tests such as HIV antigen tests, polymerase chain reactions (PCRs), and virus culture 	Population aged 15-65 years	<ul style="list-style-type: none"> • HIV-Ab (screening) – RAPID (250 THB) • HIV-Ab (screening) – GPA, ELISA, MEIA, ECLIA (140 THB) • HIV-Ag (160 THB)
Syphilis	VDRL, RPR, TPHA, TPPA, FTA-ABS	High-risk populations such as all pregnant women, people donating blood/blood products or solid	<ul style="list-style-type: none"> • VDRL, RPR (50 THB) • TPHA (100 THB) • FTA-ABS (200 THB)

Diseases	Screening interventions	Target groups	Cost
		organs, people having a sex partner who has syphilis, etc.	
Gonorrhea	Gram stain and Culture (to confirm the presence of Neisseria gonorrhoeae)	N/A	<ul style="list-style-type: none"> • Gram stain (65 THB)
Dengue fever	Tourniquet test and complete blood count (CBC)	Patients who suspect they may have Dengue fever	<ul style="list-style-type: none"> • * Tourniquet test (50 THB) • CBC (90 THB)
Filariasis	Blood smear	N/A	<ul style="list-style-type: none"> • Blood smear (50 THB)
Leprosy	Medical history/skin examinations	N/A	<ul style="list-style-type: none"> • *Medical history and skin examinations (50 THB)
Hepatitis B/C	Hepatitis B: Screening via HBsAg and Anti-HBs Hepatitis C: Screening via anti-HCV	N/A	<ul style="list-style-type: none"> • HBsAg (80-3,000 THB) • Anti-HBs (100-180 THB) • anti-HCV (200-300 THB)
Malaria	Malaria microscopy via thick film and thin film	Population suspected of having malaria	<ul style="list-style-type: none"> • Malarial film (50 THB)
Non-communicable diseases			

Diseases	Screening interventions	Target groups	Cost
Diabetes	Choose one of the following methods; 1. Fasting plasma glucose (FPG) 2. Fasting capillary blood glucose (FCBG) 3. Oral Glucose Tolerance Test (OGTT)	Patients with risk factors, e.g. aged 35 years and over, first-degree relative with diabetes, hypertension, etc.	<ul style="list-style-type: none"> Glucose test (40 THB) OGTT (170 THB)
Hypertension	No screening interventions are defined but should be diagnosed via blood pressure measurement	N/A	*50 THB
Drug addiction	Urine test	General population	<ul style="list-style-type: none"> Amphetamine (urine) (300 THB)
Chronic alcoholism	Screening questionnaire: ASSIST (Only for alcohol questions) or AUDIT	N/A	*50 THB
Mental disorders	Screening questionnaire for psychosis, depression, and suicide	N/A	*50 THB
Breast cancer	Breast self-examination or clinical breast examination	Women aged 20 years and above	*50 THB
Cervical cancer	Pap smear or VIA	Women aged 30-60 years, examined every	<ul style="list-style-type: none"> Pap smear (50-100 THB) VIA (no information)

Diseases	Screening interventions	Target groups	Cost
		3-5 years or once sexual intercourse has occurred (VIA can be tested until 45 years of age)	

Remarks: 1) Vaccination for immunizations, diarrhea, newborn disorders, work injuries, and head injury are health problems/conditions that are unable to be screened. 2) No information was found for pregnancy screening intervention (urine test 70 THB) 3) * refers to cost of services for medical history and physical examinations, assumed from outpatient care rate of 50 THB per day.

3.3.2 In depth interviews

The list of health screening for migrants depends on the purpose of the screening. Having conducted interviews with high-level official at the Ministry of Public Health, it was found that health screening for migrants was performed solely for administrative purposes, specifically for employment. Increasing the tests will only serve to provide awareness to migrants and cannot be used to deny them employment. Moreover, these health screening should also not be used to determine whether migrants will be eligible for the HICS.

Informants who were interviewed were of the opinion that other than the safety, effectiveness, and cost-effectiveness of screening interventions, the addition or subtraction of interventions into the list of health screening interventions for migrants should consider other factors such as:

- Cost for screening – providing additional screening tests will have an impact on the price; if costs for health tests increase, employers may not want to pay for their employee's health tests, and hence serves as an obstacle in accessing health evaluations for migrants. Therefore, one policy maker said that health screening for migrants may be entirely unnecessary and that all migrants should be covered by the HICS to increase their access to examinations and treatment.
- Workload of health officers who are already beyond capacity due to the large number of service utilizers.
- Impacts from health examinations, e.g. HIV testing may create stigmatization and discrimination.
- Operational feasibility.
- Acute diseases are unable to be diagnosed if symptoms are not present on the day of examination or examinations for substance abuse may not be accurate if substance users halt their usage prior to the health examination.

Moreover, informants suggested that health screening for non-communicable diseases is not necessary except for those stated in law as they incur additional costs and time, and are complex in terms of evaluation. Once a health disease is found, it must be treated and therefore results in additional costs. It may also result in problems with health staff's attitude as they may not be willing to conduct examinations due to work burden and additional treatment costs. In

addition, migrants typically reside or work in Thailand on a temporary basis. As such, the context for investing in migrant health screening services differs from the Thai population as it may not be considered as long-term prevention. Some informants suggested that non-communicable diseases should be screened for using budget for health promotion and disease prevention after entering the HICS; alternatively, some were open to conducting health assessments for tests which do not result in addition costs, e.g. hypertension and measuring waistline and weight, in order to provide general screening for migrants but not for disqualifying them from entering the HICS.

Many informants provided additional information about problems which occur during health screening of migrants, particularly in conducting assessments in a different manner from those defined in guidelines or not have clear guidelines for health staff to follow – resulting in lower quality health services. In addition, limitations in terms of quality of equipment used in health tests also compounded the problems faced, e.g. testing for tuberculosis via chest x-ray but not following up with a sputum test to confirm results, not prescribing diethylcarbamazine (DEC) prior to testing for filariasis, conducting VDRL or TPHA differently among health facilities for screening syphilis, and undergoing a VDRL for patients who have been successfully treated for syphilis even though the results may be a false positive. Disbursing HICS cards in various hospitals was also an issue as there were no standards, resulting in incidents such as a migrant with active tuberculosis being issued an HICS card and allowed to work by a physician even though his/her condition was severe enough to send the migrant back to his/her country of origin. Another problem faced was the poor quality in aggregating and storing health screening data of migrants. Moreover, informants also mentioned a system for hospital referrals/transfers and monitoring for migrants so that they may receive treatment in follow-ups after the initial tests. It might be difficult to enforce additional screenings or treatments due to communication issues and the ability to take leave of absence, which may be detrimental to migrant workers and their employers.

Table 21 provides details about expert opinions about migrant health screening of diseases/health conditions obtained from the prioritization process.

Table 21 Experts' opinions on a list of the reviewed migrant health screening tests

Diseases	Screen or not	Reasons
Tuberculosis	√	Communicable and easily spread
	±	<p>Chest x-ray (without sputum testing) is not effective.</p> <p>Considering effectiveness, sputum testing is recommended as it has more sensitivity than a chest x-ray but is less practical.</p> <p>However, if the law enforces screening, it should be screened as a precondition for acquiring work permits only, not a precondition to be insured by the HICS; migrants should be insured regardless of the results.</p>
HIV/AIDS	X	<p>HIV/AIDS screening may lead to stigmatization and discrimination. HIV/AIDS is difficult to transmit as the infection depends on sexual behavior. Therefore, it should not be screened as a precondition for acquiring work permits or being insured by the HICS, except for the purpose of access to treatment.</p>
Syphilis	√	<p>Practical for screening and treatment. However, the same screening intervention should be provided in all hospitals.</p> <p>Currently, some hospitals perform VDRL and some perform TPHA.</p>
	X	<p>Not highly contagious. Also, prevalence in migrants may not be different from Thais as the disease is subject to individual health risk. The test should be done in high-risk populations, not only in migrants, and this may be done through a campaign. If screened, it should only be for the purpose of access to treatment.</p>
Gonorrhea	√	Practical for screening (by physical examination) and treatment.
	X	<p>Not highly contagious and causes more workload if screening by gram stain. If screened, it should only be for the purpose of access to treatment.</p>

Diseases	Screen or not	Reasons
Dengue fever	X	Acute disease, and also found in Thais. It causes more workload and is not practical to screen as patients with symptoms normally come to the hospital's OPD.
Filariasis	√	Myanmar is still a filariasis-endemic country. It should be tested for treatment and prevention. However, healthcare providers may face difficulties as filariasis are more likely to be detected at night-time by blood test. Diethylcarbamazine (DEC) can be used as it does not cause high budget impact.
Leprosy	√	Practical and no additional cost if screened by a physical examination. However, if slit-skin smear is done, there would be an additional cost. Therefore, the MoPH should provide more information for physicians on what tests should be done. Moreover, it is important as it is not found in Thailand and Myanmar is still an endemic country.
Hepatitis B/C	X	Additional cost and a high workload. Not easily contagious and not a major public health problem. It is also difficult to follow-up for treatment. If screened, it should only be for the purpose of access to treatment.
	±	May have additional benefit. The severity of disease transmission and cost of the test should be taken into consideration as cost can be a barrier of access to services. Hepatitis B screening is cost-effective.
Malaria	√	Screen in migrants with fever and then give treatment. However, migrants may not have symptoms when they are tested.
	X	Acute disease, and not practical to screen as patients with symptoms normally come to a hospital's OPD. It may be appropriate to screen in only malaria-endemic provinces.

Diseases	Screen or not	Reasons
Pregnancy	√	Test to determine whether they should receive certain medication or services that are specific to pregnant women but not as a precondition for being insured by the HICS. However, there is no need to check all migrants by urine test –migrants should be screened via questioning first.
	X	Additional cost and a high workload. There should be clear objectives for pregnancy test, and intervention after knowing the result.
Diabetes	√	Screen depending on risk factors in order to obtain early treatment. Dextrostix (DTX) may be used because fasting blood sugar (FBS) may not be practical. If DTX is high, FBS is then performed.
	X	Additional cost and workload. It should be tested and treated after being insured under the HICS.
Hypertension	√	Normally included in physical examination, and for early treatment.
	X	Should be tested and treated after being insured under the HICS. Patients with hypertension are able to work, so it should not be tested as a precondition for acquiring a work permit.
Drug addiction	√	Screening according to the laws (Immigration Act B.E. 2522 and Alien Work Act B.E.2551) ³ . Drug addiction is also screened in Thais.
	±	Incurs additional costs and cannot solve the fundamental problem. However, it may be difficult to amend the laws.

³ Ministerial Regulation No. 14 (B.E. 2535) issued under the Immigration Act B.E. 2522 and Ministerial Regulation (B.E.2552) issued under the Alien Work Act B.E.2551 mentions that aliens with the following diseases are prohibited from residing in the Kingdom of Thailand and granted work permits, respectively: leprosy, tuberculosis in the dangerous stage, filariasis, drug addiction, chronic alcoholism, syphilis, and psychosis.

Diseases	Screen or not	Reasons
Chronic alcoholism	√	Screening according to the laws (Immigration Act B.E. 2522 and Alien Work Act B.E.2551) and then provide advice for quitting.
	±	Not practical but difficult to amend the laws. Patients with chronic alcoholism should not be granted work permits but should be insured and treated under the HICS. However, alcoholism is not included in the benefit package.
Mental disorders	√	Screening (psychosis) according to the laws (Immigration Act B.E. 2522 and Alien Work Act B.E.2551).
	X	Psychosis is not easily screened compared to major depression. Should not be tested as a precondition for acquiring work permits or being insured because some patients with mental disorders are able to work. Criteria should be clearly set.
Breast cancer	√	Screen depending on risk factors. It is not practical but can be screened on a voluntary basis.
	X	Not practical but should be screened and treated after being insured under the HICS.
Cervical cancer	√	Screen depending on risk factors. It is not practical but can be screened on a voluntary basis.
	X	Not practical but should be screened and treated after being insured under the HICS.

√ Should be screened X Should not be screened ± May or may not be screened

According to the results of the reviews and interviews, migrant health screening procedures may be divided into three lists as follows:

- The list of health screening tests required by laws (the present screening list). This list consists of tuberculosis, syphilis, filariasis, leprosy, pregnancy test, drug addiction, chronic alcoholism, and psychosis. Most experts agreed with this list, with the condition that some screening protocols/interventions should be monitored or revised in detail; for instance,

the screening results of tuberculosis should not be used as a precondition prohibiting affected patients from the insurance and its screening intervention should be monitored because screening by only a chest x-ray without confirmation from a sputum test is not effective. Screening for these diseases costs around 500-840 baht per person.

- The cost of 500 baht includes 1) chest x-ray (mass chest) (50 THB); 2) VDRL or RPR (50 THB); 3) blood smear for Filariasis (50 THB); 4) cost of services for medical history/physical examinations for leprosy, chronic alcoholism, psychosis (50 THB); and 5) urine test for drug addiction (300 THB). This does not include a cost of pregnancy test in case of men.
 - The cost of 840 baht includes 1) chest x-ray (film chest) (170 THB); 2) FTA-ABS (200 THB); 3) blood smear for Filariasis (50 THB); 4) cost of services for medical history/physical examinations for leprosy, chronic alcoholism, psychosis (50 THB); 5) urine test for drug addiction (300 THB); and 6) urine test for pregnancy (70 THB).
- The list of health screening tests which may not be necessary and should be removed from the present screening list if possible because it was considered not effective or not practical. These diseases include syphilis, pregnancy test (no need to be done by using urine test in all migrants), drug addiction, chronic alcoholism, and psychosis.
 - The list of health screening tests that may be added to the present screening list because its tests can be included in general physical examinations with little to no additional costs, i.e. gonorrhea, hypertension, and major depression. Hepatitis B, malaria, and diabetes can be added to the list but would incur additional costs so testing might depend on migrants' risk factors or symptoms.

4. Conclusion and Discussion

This study was conducted with the aim of reviewing and developing recommendations for revising the health screening list for migrants in Thailand. The current situation of health migrant problems in Thailand was reviewed in addition to seeking appropriate health screening measures consistent with the problems faced. As a result of reviewing the situation and prioritizing health migrant problems/conditions, it was found that the highest-ranking communicable diseases were tuberculosis, HIV/AIDS, immunizations (VPDs), syphilis/gonorrhea, diarrhea, dengue fever, filariasis, leprosy, hepatitis, and malaria; the highest-ranking non-communicable diseases comprised pregnancy, diabetes, newborn disorders, hypertension, drug addiction/chronic alcoholism, work injury, head injury, mental disorders, breast cancer, and cervical cancer. Considering in terms of appropriateness of screening those health conditions/problems, it can be divided into three categories:

- Health conditions or problems that are required to be tested according to laws (current list) – comprising tuberculosis, syphilis, filariasis, leprosy, pregnancy test, drug addiction, chronic alcoholism, and psychosis. The cost for screening is approximately 500-840 baht per person.
- Health conditions or problems that may be removed from the current migrant health screening list – comprising syphilis, pregnancy test, drug addiction, chronic alcoholism, and psychosis.
- Health conditions or problems that may be added into the migrant health screening list – comprising gonorrhea, hypertension, and major depression. Hepatitis B, malaria, and diabetes can also be included but will incur additional screening expenses and may result in migrants being unable to access health screening due to cost issues. Therefore, screening for hepatitis B, malaria, and diabetes may be conducted for those deemed at high-risk or show symptoms.

Even though most experts believed that the current health screening list for migrants is already appropriate, some health conditions or problems still lack clear and concise detection measures. Therefore, the Ministry of Public Health should provide information about measures for health screening based on individual diseases in the announcement to provide more clarity, e.g. measures obtained from the reviews of this study may be used for leprosy, chronic alcoholism, and psychosis. Moreover, agencies responsible for migrant health screening should have measures or guidelines for

monitoring hospitals individually to increase compliance with the set operational guidelines, e.g. there should be monitoring for conducting a sputum test after a chest x-ray result is positive.

One benefit of current operational practices based on the current migrant screening list is that each hospital is already familiar with conducting health screenings for each disease. On the other hand, some drawbacks are that certain health conditions/problems may not be necessary for screening, e.g. syphilis, screening for diseases that are not the root cause, e.g. substance abuse/drug addiction, or poor-quality health screening measures, e.g. undergoing a chest x-ray without a follow-up sputum examination to confirm the results. Subsequently, resources and time are wasted, and costs for the HICS are also increased. Even though removing some items from the migrant screening list may help reduce costs of screening and healthcare providers' workload, this possibility is quite low given that legal amendments must be made, or the public may be unaccepting of the reduction.

For Thais, according to the Office of the Civil Service Commission's Regulations on Diseases B.E. 2553 (2010) (29), those entering civil service must not have any of the prohibited characteristics: being incompetent, quasi-incompetent, psychosis, active tuberculosis, obvious filariasis, drug addiction, chronic alcoholism, and severe communicable diseases that may pose obstacles in working. The health conditions/problems in this list are similar to the migrant health screening list. The list is used only for administrative purposes. Therefore, migrant health screening should only be conducted for the purpose of entering the workforce, and should not be used to approve or reject them from being a part of the HICS as these migrants should have the right to purchase health insurance regardless of their health examination results.

For health screening costs, if the current migrant health screening list is used and the cost for services are calculated according to the Comptroller General's Department, the cost per service is approximately 500-840 baht. The lowest cost of 500 baht is for men as it does not include screening for pregnancy. Therefore, the cost for screening may increase depending on the additional tests that they undertake, e.g. the cost of pregnancy screening would be added for women, or those at high risk or symptoms should add the cost of additional screening.

In addition, a database should be developed to effectively aggregate and store all health examination results data of migrants. This knowledge of migrant health conditions/problems would be beneficial in revising the migrant health screening list in the future, e.g. migrant health conditions or

problems that have been decreasing may no longer need to be screened for. Moreover, although the MoPH announcement has already mentioned about a follow-up or referral for further treatment after migrants are screened and categorized into Group 2, there should be a more rigorous system to manage it as well as a communication in order to create understanding and awareness with migrants and their employers.

To explore the effectiveness and cost-effectiveness of screening interventions, only guideline and cost-effectiveness studies in Thailand were reviewed because international guideline and literature may not be suitable for adoption in the Thai context. In addition, health screening reviews were conducted base on the general population and not only for migrants. Thus, this study utilized inputs from the in-depth interviews conducted with experts in this field and incorporated it with the results of the literature review. Therefore, the results of this study may be more comprehensive in covering other issues aside from effectiveness and cost-effectiveness. However, due to time constraints, only certain informants were interviewed such as policy-makers and academics. Nonetheless, concrete plans have been devised to further interview health staff, as well as to organize another expert meeting to confirm this study's results.

This study explored only a part of migrant health insurance. It focused only on health issues and did not covering the perspectives from other relevant sectors such as political feasibility. Therefore, it should be aware when using the result of this study. Finally, this study only looked at migrant health screening in the first year and did not account for the screening in other years as the considerations for screening in those years were different i.e. some diseases may be considered not necessary to be screened again within one year.

Policy recommendations

1. Migrants' health screening designed for the purpose of employment should not be required as a precondition for them to be insured by the HICS.
2. The Ministry of Public Health may consider revising the items in the health screening list based on this study's results as follows:
 - Health screening may be done on diseases as required by the laws (the current list). This list consists of tuberculosis, syphilis, filariasis, leprosy, pregnancy test, drug addiction, chronic alcoholism, and psychosis. Screening for these diseases range between 500-840

baht per person, depending on tests received. Therefore, the adjustment of the charge may be needed to reflect tests that migrants undertake.

- Health screening tests that are not effective or not practical should be removed from the current list. These include tests for syphilis, pregnancy test, drug addiction, chronic alcoholism, and psychosis.
- Other screening tests may be added to the current list since they will have little to no additional cost, that is, gonorrhea, hypertension, and major depression, to the current list. Hepatitis B, malaria, and diabetes screening can be added to the list but would incur an additional cost, so testing might depend on migrants' risk factors or symptoms.

In addition, the Ministry of Public Health should revise its announcement by clearly defining screening measures for each health problems/conditions based on this study's reviews.

3. The Division of Health Economics and Health Security, Ministry of Public Health, should develop a database to aggregate health screening data of migrants so it can be used to support the development of the health screening list for migrants in the future.
4. The Division of Health Economics and Health Security, Ministry of Public Health, should have a monitoring system for health screening operations at hospitals to ensure the quality of services.
5. Hospitals should collaborate in conducting health screening according to the guidelines announced by the Ministry of Public Health and report the health results for migrants to the Division of Health Economics and Health Security, Ministry of Public Health. Simultaneously, an effective approach should be done to follow-up migrants for further treatment if needed, after initial screening.

Annex 1 Database analysis of medical reimbursement from the Division of Health Economics and Health Security in 2013-2015

Top 20 Migrant Health Problems/Conditions Treated in Outpatient Care and Reimbursed in 2013

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
1	Neoplasm of uncertain or unknown behaviour of brain and central nervous system	D43	949,850	94,985	10
2	HIV disease resulting in infectious and parasitic diseases	B20	908,723	2,894 \pm 518	314
3	Malignant neoplasm of breast	C50	892,486	2,215 \pm 2,528	403
4	Malignant neoplasm of cervix uteri	C53	505,120	1,701 \pm 1,338	297
5	Unspecified human immunodeficiency virus (HIV) disease	B24	156,074	1,858 \pm 1,637	84
6	Malignant neoplasm of bronchus and lung	C34	154,503	15,450 \pm 26,900	10
7	Malignant neoplasm of liver and intrahepatic bile ducts	C22	117,769	2,617 \pm 1,821	45
8	Malignant neoplasm of nasopharynx	C11	110,486	3,157 \pm 761	35
9	Malignant neoplasm of base of tongue	C01	108,476	2,583 \pm 1,081	42
10	Benign neoplasm of meninges	D32	100,770	3,876 \pm 634	26
11	Malignant neoplasm of rectum	C20	77,063	2,569 \pm 598	30
12	Malignant neoplasm of brain	C71	69,403	3,305 \pm 586	21
13	Malignant neoplasm of pyriform sinus	C12	67,180	2,488 \pm 1,329	27
14	Acute renal failure	N17	63,000	2,172 \pm 384	29
15	Malignant neoplasm of accessory sinuses	C31	58,000	2,900 \pm 1,242	20
16	Malignant neoplasm of floor of mouth	C04	43,900	1,372 \pm 748	32
17	Malignant neoplasm of stomach	C16	39,009	1,147 \pm 689	34
18	Lymphoid leukaemia	C91	37,269	1,962 \pm 678	19

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
19	Malignant neoplasm without specification of site	C80	32,355	1,348 \pm 428	24
20	Malignant neoplasm of colon	C18	28,560	28,560	1

Top 20 Migrant Health Problems/Conditions Treated in Inpatient Care and Reimbursed in 2013

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
1	Disorders related to short gestation and low birth weight, not elsewhere classified	P07	18,258,166	48,559 \pm 67,987	376
2	Intracranial injury	S06	4,133,969	61,701 \pm 67,705	67
3	Neonatal aspiration syndromes	P24	3,016,445	38,183 \pm 62,802	79
4	Lymphoid leukaemia	C91	2,942,634	42,647 \pm 36,416	69
5	Liveborn infants according to place of birth	Z38	2,563,809	7,410 \pm 23,185	346
6	Injury of intra-abdominal organs	S36	2,349,193	51,069 \pm 38,523	46
7	Neonatal jaundice from other and unspecified causes	P59	2,200,742	4,091 \pm 9,331	538
8	Birth asphyxia	P21	2,195,762	32,291 \pm 48,929	68
9	Respiratory distress of newborn	P22	2,141,383	19,119 \pm 38,074	112
10	Slow fetal growth and fetal malnutrition	P05	1,836,079	14,572 \pm 28,617	126
11	Bacterial sepsis of newborn	P36	1,634,303	12,476 \pm 22,973	131
12	Congenital malformations of cardiac septa	Q21	1,381,463	62,794 \pm 60,296	22
13	Intracerebral haemorrhage	I61	1,362,487	113,541 \pm 75,703	12
14	Malignant neoplasm of liver and intrahepatic bile ducts	C22	1,247,760	47,991 \pm 22,723	26
15	Myeloid leukaemia	C92	1,211,159	67,287 \pm 30,662	18
16	Fracture of skull and facial bones	S02	1,196,505	26,011 \pm 60,581	46
17	Fracture of lower leg, including ankle	S82	1,195,102	7,564 \pm 18,873	158

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
18	Fracture of lumbar spine and pelvis	S32	1,191,219	32,195 \pm 41,672	37
19	Bacterial pneumonia, not elsewhere classified	J15	1,128,429	94,036 \pm 86,274	12
20	Cholelithiasis	K80	1,071,444	71,430 \pm 24,614	15

Top 20 Migrant Health Problems/Conditions Treated in Outpatient Care and Reimbursed in 2014

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
1	Unspecified human immunodeficiency virus (HIV) disease	B24	2,364,255	841 \pm 1,344	2,811
2	Malignant neoplasm of breast	C50	832,184	2,499 \pm 1,860	333
3	HIV disease resulting in infectious and parasitic diseases	B20	814,695	2,007 \pm 1,289	406
4	Malignant neoplasm of cervix uteri	C53	730,800	2,486 \pm 1,591	294
5	Benign neoplasm of other and unspecified endocrine glands	D35	472,870	94,574	5
6	Neoplasm of uncertain or unknown behaviour of brain and central nervous system	D43	283,722	94,574	3
7	Malignant neoplasm of bronchus and lung	C34	272,118	3,239 \pm 1,918	84
8	Asymptomatic human immunodeficiency virus [HIV] infection status	Z21	216,121	1,150 \pm 1,369	188
9	HIV disease resulting in other conditions	B23	199,707	614 \pm 812	325
10	Malignant neoplasm of nasopharynx	C11	148,051	3,084 \pm 1,070	48
11	Malignant neoplasm of brain	C71	141,795	4,574 \pm 2,009	31
12	Other specified types of T/NK-cell lymphoma	C86	85,140	3,870 \pm 435	22

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
13	Need for immunization against combinations of infectious diseases	Z27	68,075	64 \pm 44	1,064
14	Malignant neoplasm of oesophagus	C15	67,000	2,792 \pm 988	24
15	Malignant neoplasm of other and unspecified parts of tongue	C02	59,672	1,865 \pm 1,383	32
16	Lymphoid leukaemia	C91	55,605	2,528 \pm 554	22
17	Malignant neoplasm of tonsil	C09	47,406	1,756 \pm 454	27
18	Other special examinations and investigations of persons without complaint or report	Z01	46,650	707 \pm 1,746	66
19	Persons encountering health services for other counselling and medical advice, not elsewhere classified	Z71	44,641	1,653 \pm 3,224	27
20	Malignant neoplasm of corpus uteri	C54	41,300	1,796 \pm 1,632	23

Top 20 Migrant Health Problems/Conditions Treated in Inpatient Care and Reimbursed in 2014

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
1	Disorders related to short gestation and low birth weight, not elsewhere classified	P07	22,186,813	46,031 \pm 61,364	482
2	Intracranial injury	S06	7,444,212	68,928 \pm 80,376	108
3	Neonatal aspiration syndromes	P24	3,570,482	37,984 \pm 57,787	94
4	Birth asphyxia	P21	2,614,668	36,826 \pm 58,752	71
5	Liveborn infants according to place of birth	Z38	2,483,248	6,484 \pm 16,696	383
6	Injury of intra-abdominal organs	S36	2,402,247	52,223 \pm 36,842	46
7	Respiratory distress of newborn	P22	2,393,683	15,246 \pm 33,924	157
8	Neonatal jaundice from other and unspecified causes	P59	2,330,938	3,274 \pm 2,630	712

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
9	Congenital malformations of cardiac septa	Q21	2,300,453	76,682 \pm 79,207	30
10	Intracerebral haemorrhage	I61	2,013,200	91,509 \pm 65,408	22
11	Myeloid leukaemia	C92	1,967,284	78,691 \pm 38,620	25
12	Bacterial sepsis of newborn	P36	1,947,442	12,096 \pm 24,504	161
13	Cholelithiasis	K80	1,692,171	70,507 \pm 34,502	24
14	Fracture of forearm	S52	1,602,490	12,422 \pm 57,740	129
15	Lymphoid leukaemia	C91	1,523,065	30,461 \pm 28,930	50
16	Congenital malformations of great arteries	Q25	1,473,259	92,079 \pm 56,617	16
17	Congenital pneumonia	P23	1,357,905	22,632 \pm 43,702	60
18	Slow fetal growth and fetal malnutrition	P05	1,348,250	10,873 \pm 25,688	124
19	Fracture of lumbar spine and pelvis	S32	1,312,902	34,550 \pm 56,048	38
20	Bacterial pneumonia, not elsewhere classified	J15	1,171,606	78,107 \pm 70,818	15

Top 20 Migrant Health Problems/Conditions Treated in Outpatient Care and Reimbursed in 2015

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
1	Unspecified human immunodeficiency virus (HIV) disease	B24	7,615,487	887 \pm 1,827	8,585
2	Malignant neoplasm of breast	C50	995,104	2,944 \pm 4,148	338
3	Malignant neoplasm of cervix uteri	C53	922,156	2,820 \pm 1,794	327
4	HIV disease resulting in infectious and parasitic diseases	B20	613,117	912 \pm 1,452	672
5	Malignant neoplasm of rectum	C20	571,097	5,145 \pm 30,023	111
6	Malignant neoplasm of brain	C71	506,884	6,107 \pm 6,172	83
7	HIV disease resulting in other conditions	B23	495,776	805 \pm 1,114	616
8	Neoplasm of uncertain or unknown behaviour of brain and central nervous system	D43	378,296	94,574	4

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
9	Asymptomatic human immunodeficiency virus [HIV] infection status	Z21	359,472	842 \pm 1,347	427
10	Malignant neoplasm of colon	C18	358,510	21,089 \pm 76,466	17
11	Persons encountering health services for other counselling and medical advice, not elsewhere classified	Z71	261,261	3,732 \pm 2,691	70
12	Need for immunization against combinations of infectious diseases	Z27	249,424	68 \pm 64	3,660
13	Malignant neoplasm of larynx	C32	243,040	9,722 \pm 7,576	25
14	Need for immunization against certain single viral diseases	Z24	204,028	82 \pm 37	2,490
15	Other special examinations and investigations of persons without complaint or report	Z01	200,110	463 \pm 850	432
16	Other congenital malformations of circulatory system	Q28	192,000	64,000 \pm 55,426	3
17	Malignant neoplasm of ovary	C56	129,914	7,642 \pm 2,876	17
18	Malignant neoplasm of tonsil	C09	124,000	4,000	31
19	Benign neoplasm of other and unspecified endocrine glands	D35	112,000	4,000	28
20	Other malignant neoplasms of skin	C44	94,248	4,960 \pm 2,641	19

Top 20 Migrant Health Problems/Conditions Treated in Inpatient Care and Reimbursed in 2015

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
1	Disorders related to short gestation and low birth weight, not elsewhere classified	P07	32,711,405	50,248 \pm 64,965	651
2	Intracranial injury	S06	8,996,830	63,807 \pm 71,492	141
3	Liveborn infants according to place of birth	Z38	6,209,941	3,260 \pm 5,407	1,905
4	Birth asphyxia	P21	4,796,350	53,293 \pm 69,128	90

No.	Health Problems/Conditions	ICD-10	Total (THB)	Mean \pm SD (THB)	No. of reimbursement
5	Fracture of lumbar spine and pelvis	S32	4,152,216	53,925 \pm 131,593	77
6	Congenital malformations of cardiac septa	Q21	3,889,299	79,373 \pm 67,225	49
7	Bacterial sepsis of newborn	P36	3,833,825	15,335 \pm 30,464	250
8	Pneumonia, organism unspecified	J18	3,520,147	19,236 \pm 35,658	183
9	Neonatal jaundice from other and unspecified causes	P59	3,455,641	3,566 \pm 8,927	969
10	Bacterial pneumonia, not elsewhere classified	J15	3,416,784	42,710 \pm 72,996	80
11	Neonatal aspiration syndromes	P24	3,351,688	30,749 \pm 52,473	109
12	Fracture of femur	S72	3,159,162	15,411 \pm 32,465	205
13	Congenital pneumonia	P23	2,970,883	33,010 \pm 55,541	90
14	Intracerebral haemorrhage	I61	2,775,154	95,695 \pm 80,023	29
15	Injury of intra-abdominal organs	S36	2,700,460	61,374 \pm 35,021	44
16	Myeloid leukaemia	C92	2,455,546	70,158 \pm 40,164	35
17	Fracture of skull and facial bones	S02	2,427,826	17,721 \pm 30,347	137
18	Respiratory distress of newborn	P22	2,379,639	13,998 \pm 27,780	170
19	Congenital malformations of great arteries	Q25	2,360,656	124,245 \pm 128,617	19
20	Fracture of lower leg, including ankle	S82	2,079,956	9,454 \pm 21,831	220

Annex 2 Results of Reviewing Clinical Practice Guidelines on Health Screening

Organizations	Year	Guidelines for health screening	Reference
Communicable diseases			
Tuberculosis			
Bureau of Tuberculosis, Department of Disease Control	2017	Chest x-ray and screening by questionnaire in all migrant workers who want work permit. AFB smear is performed if abnormal chest x-ray consistent with TB and/or TB symptoms are found.	(30)
HIV/AIDS			
1. Asia Regional Office of the U.S. Agency for International Development (USAID) 2. Unicef 3. WHO	2009	1. HIV antibody tests (e.g. Enzyme-linked Immunosorbent Assay (ELISA), simple/rapid test using saliva or urine, and an analysis of protein bands known as Western blot technique): Screen for HIV with informed consent. If the blood test shows positive, regardless of types of the initial test, other test should be performed to confirm the result. It should be aware that HIV antibody cannot be detected during acute HIV infection period. 2. Virological tests (e.g. HIV antigen test, Polymerase chain reaction (PCR) and viral culture)	(31)
1. Department of Disease Control 2. Thai AIDS Society 3. Thai Network of People Living with HIV/AIDS	2017	1. HIV viral testing is a test for viruses or parts of the viruses, e.g. p24 antigen test and NAT technique (nucleic acid amplification testing). These tests are useful when antibody cannot be founded, e.g. children aged less than 24 months who receive transmission of antibodies from mothers, or individuals who have a sexually transmitted infection from persons with positive HIV within a month. However, HIV antibody test should be proceeded whether the result is positive or negative. 2. HIV antibody testing (e.g. Enzyme-linked immunosorbent assay (ELISA), agglutination assay, immunochromatography, and dot immunoassay)	(32)

Organizations	Year	Guidelines for health screening	Reference
Syphilis			
Department of Disease Control, Ministry of Public Health	2015	<p>Syphilis serologic screening tests include:</p> <ol style="list-style-type: none"> 1. Nontreponemal test or non-specific treponemal test are designed to detect reagin antibody that is non-specific for syphilis. These cover <ul style="list-style-type: none"> • VDRL (Venereal Diseases Research Laboratory) • RPR (Rapid Plasma Reagins) 2. Treponemal test or specific treponemal test are tools to specifically detect antibody to syphilis, which are <ul style="list-style-type: none"> • TPHA (Treponema Pallidum hemagglutination assay) • TPPA (Treponema Pallidum particle agglutination test) • FTA-ABS (Fluorescent Treponemal Antibody Absorption Test) 	(33)
Gonorrhea			
Department of Disease Control, Ministry of Public Health	2015	<p>No screening interventions for Gonorrhea, only examinations to confirm infections. Examinations consist of 2 types:</p> <ol style="list-style-type: none"> 1. Laboratory diagnosis using a Gram stain to determine whether it is gram-negative intracellular diplococci 2. An examination using culture to confirm the presence of <i>Neisseria gonorrhoeae</i> 	(33)
Dengue fever			
Queen Sirikit National Institute of Child Health	2013	<p>Perform tourniquet test to diagnose the early stage of dengue. This test should conduct in all patients who suspect they may have dengue fever. A complete blood count (CBC) can be done along with tourniquet test.</p> <p>The tests for confirming dengue infection include viral isolation, NS1 Antigen, Neutralization test, etc.</p>	(34)

Organizations	Year	Guidelines for health screening	Reference
Bureau of Vector Borne Diseases, Department of Disease Control, Ministry of Public Health	2015	<p>Diagnosis of probable DF case can be done by tourniquet test, blood smear, and finding evidence of plasma leakage.</p> <p>Laboratory diagnosis for confirmed DF case can be done by:</p> <ol style="list-style-type: none"> 1. Direct diagnostic method; viral isolation, genome detection, and antigen detection 2. Indirect diagnostic method is serology detection. These include Hemagglutination inhibition assay, Enzyme immunosorbant assay (EIA, ELISA), and rapid test 	(35)
Filariasis			
Lymphatic Filariasis Research Unit, Department of Parasitology, Faculty of Medicine, Chulalongkorn University	2005	Testing for microfilaria by blood smear. However, for asymptomatic amicrofilaremic patients, ultrasonography or antigen test are used to examine abnormalities.	(36)
Leprosy			
Rajprachasamai Institute	2013	<p>Medical history/skin examinations via these 3 questions:</p> <ol style="list-style-type: none"> 1. Do you have lesions or numbness? 2. Do you have chronic rashes or bumps? 3. Have you been diagnosed with a skin disease and have taken medication for over 3 months with no improvement? <p>If yes to any question, conduct a medical history and physical examination for leprosy.</p>	(37)
Hepatitis B			
Thai Association for the Study of the Liver	2015	Assessment of patients whose HBsAg serum test's result is positive:	(38)

Organizations	Year	Guidelines for health screening	Reference
		<ol style="list-style-type: none"> 1. Blood tests to determine the stage of the disease, which covers HBeAg, HBeAb and HBV DNA 2. Measure the level of alanine aminotransferase (ALT) at least every 3-6 months to monitor liver's functioning 3. Assess the stage of hepatitis B, using diagnostic radiology and/or other techniques such as ultrasound or transient elastography in order to measure liver stiffness 	
The Royal College of Physicians of Thailand (RCPT)	2009	<p>Assessment of patients whose HBsAg result is positive:</p> <ol style="list-style-type: none"> 1. Perform blood test to assess status of HBeAg and HBeAb 2. Perform ALT serum test –if the result is normal, healthcare providers should continue monitoring the level of serum ALT every 3-6 months. 3. If HBeAg is negative –but the patient's serum ALT level is abnormal or population who are at-risk of liver disease (e.g. men aged more than 40 years with a family history of cirrhosis and liver cancer, have chronic liver stigmata, those whose ALT level is more than half of the normal range, and persons whose ultrasound reveals abnormalities in the liver) –the serum HBV DNA is required to examination. 	(39)
Hepatitis C			
Thai Association for the Study of the Liver	2015	In patients whose anti-HCV result is positive, HCV RNA in the blood should be measured to confirm hepatitis C virus infection.	(38)
The Royal College of Physicians of Thailand (RCPT)	2009	Patients suspected to have acute or chronic HCV infection should be tested anti-HCV and HCV-RNA viral load. HCV RNA should be performed when 1) anti-HCV result is positive; 2) patients are tended to be treated; or 3) it cannot be explained the reason of hepatitis and the result of anti-HCV is negative (especially in patients with chronic renal failure, HIV, or received immunosuppressive drugs).	(39)

Organizations	Year	Guidelines for health screening	Reference
Malaria			
Department of Disease Control, Ministry of Public Health	2015	<p>Diagnose all suspected individuals, using the following methods:</p> <ol style="list-style-type: none"> 1. Microscopic examination of blood film (Thick and thin film) is the standard procedure for diagnosing malaria. 2. Rapid Diagnostic Test is recommended for malaria posts, border malaria posts, and sub-district hospitals, where microscopic examination is not available. 3. Molecular biological tests such as PCR, to diagnose and confirm types of malaria. This test should only be conducted if the facility is well-equipped. 	(40)
Non-communicable Diseases			
Diabetes			
<ol style="list-style-type: none"> 1. Diabetes Association of Thailand under The Patronage of Her Royal Highness Princess Maha Chakri Sirindhorn 2. The endocrine society of Thailand 3. Department of Medical Services 4. National Health Security Office 	2017	<p>Screening diabetes in adults is recommended for only those with high risk, e.g. aged 35 years old and over, first-degree relative with diabetes, hypertension, etc. Diabetes risk assessment test recommended by WHO can also be used and only persons whose score is 6 and over are required diabetes screening.</p> <p>Choose one of the following methods for diabetes screening;</p> <ol style="list-style-type: none"> 1. Fasting plasma glucose (FPG) 2. Fasting capillary blood glucose (FCBG) 3. Oral Glucose Tolerance Test (OGTT) <p>A1C measurement is not recommended for screening diabetes in Thai people because of the high cost. Additionally, there are few laboratories that meet the standard.</p>	(41)
Hypertension			

Organizations	Year	Guidelines for health screening	Reference
Thai Hypertension Society	2015	No screening interventions are defined but should be diagnosed by using mercury sphygmomanometer and automatic blood pressure measurement device. Hypertension –the systolic blood pressure (SBP) is higher or equal to 140 mm. Hg, and/or the diastolic blood pressure (DBP) is higher or equal to 90 mm. Hg.	(42)
Drug addiction			
Health Administration Division	2017	Urine test for drug addiction under the Narcotics Addict Rehabilitation Act, B.E 2545 (2002): 1. 1 st urine test: kit test by police officers. 2. 2 nd urine test: tested by laboratory staff/delegates in government hospitals; this can be used as evidence to prove that a person is considered a drug user/drug addict under the Narcotics Addict Rehabilitation Act, B.E 2545 (2002). 3. 3 th urine test: confirming test via thin layer chromatography (TLC) by laboratory staff in government agencies. It is performed in some cases.	(43)
Chronic alcoholism			
Princess Mother National Institute on Drug Abuse Treatment (PMNIDAT)	2015	Using a screening questionnaire; Alcohol Use Disorder Identification Test (AUDIT) or CAGE.	(44)
Mental disorders			
Department of Mental Health	2002	Psychotic screening test containing 2 parts: Part 1 Data obtained by interviewing relatives or closed connections of the patient 1. Speaking muddle 2. Dressing inappropriately 3. Aggressive behavior as well as harming others	(45)

Organizations	Year	Guidelines for health screening	Reference
		<ol style="list-style-type: none"> 4. Social isolation 5. Distrusting irrationally 6. Belief of having special talent compared to normal people 7. Hallucinations and delusions 8. Unusual and uncharacteristic behavior <p>Part 2 Data acquired by interviewing the patient</p> <ol style="list-style-type: none"> 1. Distrusting irrationally 2. Belief of having special talent compared to normal people 3. Hallucinations and delusions <p>If the total scores show that the individual has more than one symptom, please refer the nearest hospital for diagnostic a mental disorder at the early stage.</p>	
Department of Mental Health	2014	Using a depression and a suicide risk assessment questionnaire (2Q 9Q 8Q)	(46)
Breast Cancer			
National Cancer Institute	2012	<p>There are 3 suggestions for screening breast cancer including self-examination, clinical examination, and mammography.</p> <ol style="list-style-type: none"> 1. Mass screening <ul style="list-style-type: none"> • <u>Women aged 20 years and above</u> should begin self-examining their breasts once a month. They should be informed about the benefits and limitations for breast self-exam, in addition to be taught how to accurately perform the examination. If there is a suspicious sign, they should again visit a doctor, or a trained medical staff examination. • <u>Women aged 40-69 years</u> without symptom or suspicious sign of routine self-examination breast cancer, should undergo a clinical examination every year. 	(47)

Organizations	Year	Guidelines for health screening	Reference
		<ul style="list-style-type: none"> • <u>Women aged 70 years and above</u>. The health professional should be aware of the advantage and risk of using mammography screening in these women. <p>2. Voluntary screening</p> <ul style="list-style-type: none"> • <u>Women aged 20 years and above</u> should start self-examining their breasts once a month. Moreover, they should take clinical examination at least every 3 years. • <u>Women aged 40-69 years</u> should conduct regular self-exam as well as have clinical examination every year. Furthermore, they should take mammography every 1-2 years. <p><i>Note: Breast self-examination is appropriate practice in Thai context.</i></p>	
Royal College of Surgeons of Thailand	2008	<p>Mammography is recommended for women aged 40 years and above every two years. However, mammography can be done in women aged 35 years and above in case that they are found breast mass.</p> <p>There is no expense for breast self-examination, so it is recommended for all women aged 30 years and above to check their breasts regularly; even though this intervention has low sensitivity.</p>	(48)
Cervical Cancer			
National Cancer Institute	2013	<ol style="list-style-type: none"> 1. Cytological techniques; Papanicolaou (Pap) smear, and liquid-based cytology. These methods are standard tests for screening cervical cancer. 2. There are 2 types of HPV DNA test; <ul style="list-style-type: none"> • HPV DNA testing is a screening for cervical cancer. It should be performed along with cytological screening test for women aged 30 years and above. • HPV DNA genotyping is an additional examination, following the HPV DNA testing and cytological techniques for women aged 30 years and above. HPV 	(49)

Organizations	Year	Guidelines for health screening	Reference
		<p>DNA genotyping is conducted if the cytological test is normal, but the HPV test is positive.</p> <p>3. Visual inspection with acetic acid (VIA) and cryotherapy</p>	
Bureau of Medical Technical and Academic Affairs, Department of Medical Services, Ministry of Public Health	2004	Based on the study conducted by WHO in 1992, they found that using pap smear is a useful practice for screening cervical cancer in female population aged between 35-60 years old by undergoing pap smear test every 5 years (with the coverage 50 percent). It can reduce the incidence of the cervical cancer approximately 44 percent. Therefore, pap smear has been confirmed that it can decrease the incidence and mortality rate of cervical cancer, widely used, and is a low-cost method.	(50)
The Royal Thai College of Obstetricians and Gynaecologists	2012	<ol style="list-style-type: none"> 1. Cytological techniques (i.e. pap smear or liquid-based cytology) should be performed every 2 years in women 25 years of age who have had sexual intercourse before, and women 30 years of age who have never had sexual experience. For those who 65 years and above, if the results are normal for three consecutive times, they are no longer required screening. 2. For women aged 30 years and up, they should start taking HPV DNA test coupled with cytological examination every 3 years. They can stop taking this examination when they are older than 65 years old and their test results are normal for three consecutive times. 3. VIA and cryotherapy are used for women between 30-45 years old. These methods should be taken every 5 years. VIA is appropriate in the case when screening by ways of cytology does not offer effective treatment and/or the coverage is lower than target. If they are older than 45 years, doctors must screen patients using cytological techniques. 	(51)

Organizations	Year	Guidelines for health screening	Reference
Department of Health, Ministry of Public Health	2015	<p>Every woman should undergo a screening test for cervical cancer at least once. This test is the most advantageous for women aged between 30-60 years old. However, females younger than 30 can benefit from it as well if there is evidence that they are at high risk of cervical intraepithelial neoplasia (CIN2+).</p> <p>Methods of screening cervical cancer are as following:</p> <ol style="list-style-type: none"> 1. Cytological techniques can be used with every female within the target population for the purpose of screening. 2. HPV testing is appropriate for women who are more than 30 years old. 3. VIA is appropriate for the patients are under 45 years old. <p>If the result of VIA or cytological test is negative, patients should repeat screening test again for 3-5 years. If HPV result is negative, patients should receive screening test again for the next 5 years at least.</p>	(52)

Note: Unable to find clinical practice guideline on pregnancy screening.

Annex 3 Results of Literature Review on Cost-effectiveness of Health Screening

Title	Study design	Participants	Interventions	Comparator	Conclusion	Reference
Communicable diseases						
HIV/AIDS						
Identifying information regarding effectiveness and cost-effectiveness of policy and strategies reorientation to mitigate the impact of HIV/AIDS in Thailand	Literature review	Adults aged 15-65 years	Routine (provider initiated) Voluntary HIV Screening at Healthcare settings	No screening	Routine provider offering of HIV screening significantly increased the acceptance rate of HIV testing and the number of HIV infection detected compared to the standard practice of patient-initiated HIV testing (5.59% VS 0.32%) and (23 vs 10 HIV detection within 2 months in 8/8 case and control community hospitals), respectively.	(53)
Hepatitis B						
Cost-utility Analysis of Screening for Hepatitis B viral infection in Thailand	Cost-utility analysis	Adults aged 21 years and above	1. HBsAg 2. HBsAg and Anti-HBs and vaccination	No screening	Screening via HBsAg and Anti-HBs coupling with vaccination, and screening via HBsAg only, are cost-effective compared to no screening test in all age groups.	(54)
Malaria						
A comparison of cost-effectiveness between dipstick and thick blood	NA	9,114	Dipstick and thick blood film	NA	Malarial active surveillance by using thick blood film is effective and has lower cost-effective – ACER equals to	(55)

Title	Study design	Participants	Interventions	Comparator	Conclusion	Reference
film for malarial active surveillance					816.89 THB. Meanwhile, dipstick has ACER 1,475.92 THB.	
Non-communicable diseases						
Diabetes						
Cost and Effectiveness of Screening Methods for Abnormal Fasting Plasma Glucose among Thai Adults Participating in the Annual Health Check-Up at King Chulalongkorn Memorial Hospital	Cost-effectiveness analysis	Individuals between 35 and 60 years of age with no known diabetes or pre-diabetes	Four screening questionnaires	Fasting plasma glucose (FPG)	The total costs of screening per one newly detected case were 59.12 to 69.62 US dollars (2,022 to 2,381 THB). Compared to the universal FPG test, all screening methods using questionnaires were relatively more cost-effective. Their relative cost-effectiveness was, however, not obviously different.	(56)
Chronic alcoholism						
Evaluation of cost-effectiveness of AUDIT-or ASSIST-linked brief intervention in Thailand	Cost-effectiveness analysis	Thai populations aged 15-59 years old	1. Screening by AUDIT 2. Screening by ASSIST	No screening	Alcohol screening, followed by a brief intervention, was cost-saving as the screenings have lower cost and more effective than no screening. In addition, screening in younger population conducted to the greater cost-effective than screening in an older population.	(57)
Breast Cancer						

Title	Study design	Participants	Interventions	Comparator	Conclusion	Reference
Cost-utility of Once-in-a-lifetime Breast Cancer Screening with Mammography in Thai women	Cost-utility analysis	Thai women aged between 40-49 and 50-59 years old	Breast cancer screening using a mammogram for once-in-a-lifetime	Opportunistic screening at the rate of 5%	Mammography is not cost-effective in Thai context.	(58)
Cervical Cancer						
Economic Evaluation of Policy Options for Prevention and Control of Cervical Cancer in Thailand	Cost-utility analysis	Started age of 30-40 years and repeated at 5- and 10-year intervals. HPV vaccines were introduced at age 15-60 years.	1. Pap smears 2. VIA 3. HPV-16, -18 vaccinations	No intervention, treatment only	Pap smears, VIA and the combination of VIA plus sequential Pap smears are cost-saving. The most cost-effective strategy was the combination of VIA and sequential Pap smear (i.e. VIA every 5 years for women aged 30-45 years, followed by Pap smear every 5 years for women aged 50-60 years) compared with doing nothing. HPV vaccine is not cost-effective compared with Pap-smear.	(59)
Cervical Cancer Screening in Thailand: A Model-Based Economic Evaluation	Cost-utility analysis	Women under 30 years of age and adjust screening interval from every 5 years	Screening practice starting with younger women between 15-20 years old and/or testing	current 5-yearly screening practice for all women aged 30-60 years	The current practice is cost-effective. A 3-yearly screening for women aged 30-60 years has ICER -73,300 baht per QALY gained, but more cytologists and pathologists are needed. Therefore, strengthening the current program by increasing the number of women to reach	(60)

Title	Study design	Participants	Interventions	Comparator	Conclusion	Reference
		to 3 years and 1 year	every 1 year and 3 years.		the targeted coverage is the most cost-effective and pragmatic option.	
Economic evaluation of the Screening of Cervical Cancer through HPV DNA in Thailand	Cost-utility analysis	Women 11 years of age and over without sexual experience	<ol style="list-style-type: none"> 1. Liquid cytology (LC) 2. Co-testing of HPV DNA and LC 3. Begin with HPV DNA test-If the result is negative, proceed with co-testing. 4. Begin with Conventional Cytology-If the result is negative, continue with HPV DNA 	Conventional cytology for women between 30-60 years old, which is carried out every 5 years at the screening rate of 80%	Co-testing of HPV DNA and LC every 3 years on women (30-60 years old) is cost-effective. It further decreases the incidence of cervical cancer. The cost of testing should be negotiated to 150 baht/test, so the budget burden will be equal to the current amount.	(61)

Note: Based on our literature review, the researchers were unable to find cost-effectiveness study regarding tuberculosis, syphilis, gonorrhea, dengue fever, filariasis, leprosy, hepatitis C, pregnancy, hypertension, drug addiction, and mental disorders.

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